MEMORANDUM

To: CHAIR AND COMMISSIONERS **CTC Meeting**: October 9, 2019

CALIFORNIA TRANSPORTATION COMMISSION

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8b.(2), Action Item

Prepared By: Rihui Zhang, Chief

Division of Local Assistance

Subject: REQUEST TO EXTEND THE PERIOD OF CONTRACT AWARD FOR ACTIVE

TRANSPORTATION PROJECTS, PER ATP GUIDELINES

WAIVER 19-58

ISSUE:

Should the California Transportation Commission (Commission) extend the period of contract award for eight projects, totaling \$12,451,000, programmed in the Active Transportation Program (ATP), for the time periods identified in the attachment?

RECOMMENDATION:

The California Department of Transportation (Department) recommends the Commission extend the period of contract award for eight projects, totaling \$12,451,000, programmed in the ATP, for the time periods identified in the attachment.

BACKGROUND:

The Commission allocated \$12,451,000 for the construction of eight ATP projects identified on the attachment. The responsible agencies have been unable to award the contracts within six months of allocations. The attachment describes the details of the projects and the explanation for the delays. The respective agencies request extensions, and the planning agencies concur.

Current ATP Guidelines stipulate that the agency implementing a project, request a time extension if the project will not be awarded within six months of the allocation. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 12 months.

Attachments

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 1 of 8

Time Extension/Waiver – Contract Award Deadline Active Transportation Program

Project Number: 1

Applicant: Shasta County

County: Shasta

District: 2 PPNO: 2576

Extended Amount: \$451,000

Phase: Construction

Allocation Date: 05/15/2019

Allocation Resolution Number: FATP-1819-11 Number of Months Requested: 6 Months

Extended Deadline: 05/30/2020

Department Recommendation: Support

Old Oregon Trail Shasta College Active Transportation Project

Shasta County (County) requests a six-month time extension to the period of contract award for the construction (CON) phase of the Old Oregon Trail Shasta College Active Transportation Project. The County has experienced unexpected delays due to new development around the project limits.

The County received their CON allocation in May 2019. While coordinating efforts to award the project, the County became aware of an application to develop land to the north and west of the project's limits. The intended development has not yet reached a point in which impacts to the ATP project could be determined, the County is asking for additional time to allow the local development plans to be designed to a point where coordination efforts of both project impacts could be determined. The County needs to ensure there are no conflicts while maintaining the scope, delivery and goals of the ATP project. Furthermore, the ATP project conflicts with a campus building remodeling project located at the entrance of a local community college. Since the two projects are being constructed at the entrance of the college, construction staging space would be limited. Coordination between the two projects has been ongoing and it was recently determined that the campus building remodel project should finish construction prior to the construction of the ATP project. The County determined after discussions with the college that it is best to construct the ATP project in summer of 2020 to minimize impacts to students.

Therefore, the County requests a six-month time extension to award the CON phase by May 30, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 2 of 8

Project Number: 2
Applicant: City of Vallejo

County: Solano

District: 4 PPNO: 2231A

Extended Amount: \$2,542,000

Phase: Construction

Allocation Date: 03/14/2019

Allocation Resolution Number: FATP-1819-08 Number of Months Requested:12 Months

Extended Deadline: 09/30/2020

Department Recommendation: Support

<u>Safe Routes to School Infrastructure and Non-Infrastructure in the Cities of Benicia, Rio Vista and Vallejo</u>

The City of Vallejo (City) requests a 12-month time extension to the period of contract award for the construction (CON) phase of the Safe Routes to School Infrastructure and Non-Infrastructure project in the Cities of Benicia, Rio Vista and Vallejo. The City has experienced unexpected delays in awarding the project.

The City received their CON allocation in March 2019. The City advertised the project in May 2019, with bids closing June 15, 2019. The bid package was advertised utilizing standard procedures and was extended to provide extra time for interested contractors. Despite these efforts, the City only received two responsive bids. Of the responsive bids, the lowest bid received was \$3.8 million; which is \$1.2 million over the City's estimate of \$2.6 million, and significantly higher than the ATP funds programmed to the City for this project. The City did follow up with several local contractors, who typically bid similar projects from the City, and was informed that due to the Spring bidding schedule of the project, many firms were already booked for the remainder of the summer/fall 2019 construction season. To receive more bidding competition, the City would like to repackage the project, including bid alternates, and re-bid during Winter 2019 for award in Spring 2020 and CON in Summer 2020. To ensure award of a contract upon re-bidding the project, the City will either select bid alternates that are within the project budgets and/or infuse additional local funds into the project. The City is requesting for additional time to re-advertise, bid and award the project.

Therefore, the City requests a 12-month time extension to award the CON phase by September 30, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 3 of 8

Project Number: 3

Applicant: City of Salinas

County: Monterey

District: 5 PPNO: 2692

Extended Amount: \$2,395,000

Phase: Construction

Allocation Date: 06/27/2019

Allocation Resolution Number: FATP-1819-14 Number of Months Requested: 12 Months

Extended Deadline: 12/31/2020

Department Recommendation: Support

Alvin Drive and Linwood Drive Safe Routes to School Improvements project

The City of Salinas (City) requests a 12-month time extension to the period of contract award for the construction (CON) phase of the Alvin Drive and Linwood Drive Safe Routes to School Improvements project. The City has experienced unexpected delays due a pavement rehabilitation project located along the ATP project limits.

The scope of this ATP project is to add bicycle lanes and pedestrian crossings and ramps. However, the City approved its Pavement Management System (PMS) recommendations in September 2018 and per the PMS, the street sections of Alvin Drive and Linwood Drive required pavement rehabilitation. The City has prioritized the streets sections to receive pavement rehabilitation beginning Fall 2019 through Spring 2020. The cost for the pavement rehabilitation is covered under City costs and will be perform via City forces. The additional time will allow the City to complete the required pavement rehabilitation prior to the award of the ATP project.

Therefore, the City requests a 12-month time extension to award the CON phase by December 31, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 4 of 8

Project Number: 4

Applicant: City of Fresno

County: Fresno

District: 6 PPNO: 6902

Extended Amount: \$715,000

Phase: Construction

Allocation Date: 06/27/2019

Allocation Resolution Number: FATP-1819-14 Number of Months Requested: 12 Months

Extended Deadline: 12/31/2020

Department Recommendation: Support

Downtown Fresno Courthouse Park Interconnectivity Project

The City of Fresno (City) requests a 12-month time extension to the period of contract award for the construction (CON) phase of the Downtown Fresno Courthouse Park Interconnectivity Project. The City has experienced unexpected encroachment conflicts.

The City will require additional coordination with the County of Fresno on conflicts at the intersection of Fresno and L Street. The proposed traffic signal poles, of this project, will encroach into the basement of an existing building. To resolve this will require a revision to the plans, specifications, and estimates. The plan revision and additional management of the project will not permit the project to be awarded within the current allotted time. The City anticipates additional costs in the construction estimate and management of the project. The City has agreed that any additional will be paid for by local funding, and the original scope of the ATP project will remain the same.

Therefore, the City requests a 12-month time extension to award the CON phase by December 31, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 5 of 8

Project Number: 5

Applicant: City of Santa Monica

County: Los Angeles

District: 7 PPNO: 5425

Extended Amount: \$400,000

Phase: Construction

Allocation Date: 05/15/2019

Allocation Resolution Number: FATP-1819-11 Number of Months Requested: 5 Months

Extended Deadline: 04/30/2020

Department Recommendation: Support

Active Aging - Safe Routes for Seniors program

The City of Santa Monica (City) requests a five-month time extension to the period of contract award for the construction (CON) phase of the Active Aging – Safe Routes for Seniors program. The City has experienced unexpected delays in awarding the project.

The City received their CON allocation in May 2019 and proceeded in preparing the project for advertisement. The City's efforts in preparing the Request for Proposal (RFP) took three months longer than anticipated, as the City did not anticipate needing to complete additional research of sample programs focused specifically on seniors. The City has since completed the RFP and anticipates awarding by December 2019. However, awarding a contract requires approval by the City's Council, which is anticipated in February 2020. Given the uncertainty of the current bidding environment, the City is requesting for additional time to allow for any unforeseen circumstance that may arise.

Therefore, the City requests a five-month time extension to award the CON phase by April 30, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 6 of 8

Project Number: 6

Applicant: City of San Bernardino County: San Bernardino County

District: 8 PPNO: 1183B

Extended Amount: \$64,000

Phase: Construction Non-Infrastructure

Allocation Date: 03/14/2019

Allocation Resolution Number: FATP-1819-08 Number of Months Requested: 6 Months

Extended Deadline: 03/31/2020

Department Recommendation: Support

San Bernardino City Sidewalk Gap Closure and Bike Lane Safe Routes to School program

The City of San Bernardino (City) requests a six-month time extension to the period of contract award for the construction (CON) non-infrastructure phase of the San Bernardino City Sidewalk Gap Closure and Bike Lane Safe Routes to School Program. The City has experienced unexpected delays in the design of the infrastructure phase of the project.

The City received their CON non-infrastructure allocation in March 2019 to perform public outreach concurrently with the construction of the infrastructure phase of the project. Final design of the infrastructure phase of the project has been delayed due to unexpected utility conflicts. In June 2019, the City received an allocation time extension for the CON infrastructure phase of the project to address these utility conflicts. This additional time for the infrastructure phase has an impact to the CON non-infrastructure component of the project. The City requests additional time to award the infrastructure portion of the project and implement the non-infrastructure component closer to the revised construction start date of March 2020.

Therefore, the City requests a six-month time extension to award the CON phase by March 31, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 7 of 8

Project Number: 7

Applicant: Town of Apple Valley County: San Bernardino County

District: 8 PPNO: 1207

Extended Amount: \$3,137,000

Phase: Construction

Allocation Date: 05/19/2019

Allocation Resolution Number: FATP-1819-11 Number of Months Requested: 7 Months

Extended Deadline: 06/30/2020

Department Recommendation: Support

Apple Valley South - Safe Routes to School project

The Town of Apple Valley (Town) requests a seven-month time extension to the period of contract award for the construction (CON) phase of the Apple Valley South – Safe Routes to School project. The Town has experienced unexpected delays in utility relocations along the project limits.

The Town received their CON allocation in May 2019. Liberty Utilities (Liberty) contacted the Town's engineer in May 2019 stating that they had identified conflicts that would take a significant amount of time to relocate beyond what was originally anticipated. Shortly after being notified, the Town met with Liberty to discuss the project. Liberty stated that they would not be able to complete the relocations until well into the Summer 2019, which in turn, would result in blocking access to adjacent schools during the first month or more of the school year. The schools located directly adjacent to the ATP project already suffer from major traffic congestion when in session. After discussing alternatives with the school district to redirect traffic and work quickly during the minimal closures during the year, it became evident that the best course of action is to delay the ATP project until Summer of 2020. The City is asking for additional time to have the relocations completed this current summer and starting the ATP project in Summer 2020.

Therefore, the Town requests a seven-month time extension to award the CON phase by June 30, 2020.

Reference No.: 2.8b.(2) October 9, 2019 Attachment Page 8 of 8

Project Number: 8

Applicant: City of San Diego County: San Diego County

District: 11 PPNO: 1210

Extended Amount: \$2,747,000

Phase: Construction

Allocation Date: 06/27/2019

Allocation Resolution Number: FATP-1819-14 Number of Months Requested: 3 Months

Extended Deadline: 03/31/2020

Department Recommendation: Support

Euclid and Market Complete Streets Project

The City of San Diego (City) requests a three-month time extension to the period of contract award for the construction (CON) phase of the Euclid and Market Complete Streets Project. The City expects delays in awarding the project.

The City anticipates delays in receiving and responding to bidder inquiries during advertisement due to the complexity of the project. The project scope of work includes utility relocations, staging conflicts with multiple private developer projects and coordination efforts with San Diego Metropolitan Transit System to minimize impacts to bus and train services. Therefore, the City is asking for additional time to advertise, bid and award the project. The City anticipates awarding the project by March 2020.

Therefore, the City requests a three-month time extension to award the CON phase by March 31, 2020.