

MEMORANDUM

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: June 23-24, 2021

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8d.(4), Action Item

Prepared By: Dee Lam, Chief
Division of Local Assistance

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT DEVELOPMENT
EXPENDITURES FOR LOCALLY-ADMINISTERED STIP PROJECTS, PER STIP
GUIDELINES
WAIVER 21-87**

ISSUE:

Should the California Transportation Commission (Commission) extend the period of project development expenditure for seven projects, programmed in the State Transportation Improvement Program (STIP), for the time period shown in the attachment?

RECOMMENDATION:

The California Department of Transportation recommends the Commission extend the period of project development expenditure for seven projects, programmed in the STIP, for the time period shown in the attachment.

BACKGROUND:

The Commission allocated \$1,830,000 for seven projects as identified on the attachment. The responsible agencies have been unable to complete the projects as programmed. The attachment describes the details of the projects and the explanations for the delays. The agencies requested an extension, and the planning agencies concur.

Current STIP Guidelines, Resolution G-13-07, stipulate that funds allocated for local project development or right of way costs must be expended by the end of the second fiscal year following the fiscal year in which the funds were allocated. The Commission may approve a waiver to the "timely use of funds" deadline, one time only, for up to 20 months, in accordance with Section 14529.8 of the Government Code.

Attachments

*"Provide a safe and reliable transportation network that
serves all people and respects the environment."*

**Time Extension/Waiver – Project Development Expenditure Deadline
Local Streets and Roads Project**

Project Number: 1
Applicant: County of Humboldt
County: Humboldt
District: 1
PPNO: 2514
Extended Amount: \$10,000
Remaining Balance: \$5,317
Phase: Project Approval and Environmental Documents
Allocation Date: 03/13/2019
Allocation Resolution Number: FP-18-54
Number of Months Requested: 8 Months
Extended Deadline: 02/28/2022
Department Recommendation: Support

Pedestrian Safety Improvements and Shoulder Widening Between PM 0.00 and PM 0.30

The County of Humboldt (County) requests an 8-month project development expenditure extension for the Project Approval and Environmental Documents (PA&ED) phase of the Pedestrian Safety Improvements and Shoulder Widening Between PM 0.00 and PM 0.30 project. The County experienced unforeseen delays during the environmental and design phase.

This project proposes to construct shoulders for pedestrian safety improvements and new thermoplastic striping located at Central Avenue from the southerly terminus (Post Mile 0.00) on AZ F/Bella Vista Hill to Mill Creek (Post Mile 0.30). Due to the COVID-19 pandemic (Pandemic), the County has experienced unexpected delays. County offices were required to close in March 2020 causing delays as staff transitioned to a work-from-home environment. In addition, during the design phase it was determined that an additional topographic survey would be necessary to properly finalize the plans. The additional survey and the Pandemic added six months to the delay of the project delivery. The County is asking for the additional time to also cover any addendums or final revisions to the plans as it finalizes and prepares the bid package. This project also has a concurrent time extension request for its Plans Specifications and Estimates expenditure on this month's Commission agenda under this same item.

Therefore, the County is requesting an 8-month expenditure extension for PA&ED from June 30, 2021 to February 28, 2022.

Project Number: 2
Applicant: County of Humboldt
County: Humboldt
District: 1
PPNO: 2514
Extended Amount: \$20,000
Remaining Balance: \$20,000
Phase: Plans, Specifications, and Estimates
Allocation Date: 06/26/2019
Allocation Resolution Number: FP-18-87
Number of Months Requested: 8 Months
Extended Deadline: 02/28/2022
Department Recommendation: Support

Pedestrian Safety Improvements and Shoulder Widening Between PM 0.00 and PM 0.30

The County of Humboldt (County) requests an 8-month project development expenditure extension for the Plans, Specifications, and Estimates (PS&E) phase of the Pedestrian Safety Improvements and Shoulder Widening Between PM 0.00 and PM 0.30 project. The County experienced unforeseen delays during the design phase.

This project proposes to construct shoulders for pedestrian safety improvements and new thermoplastic striping located at Central Avenue from the southerly terminus (Post Mile 0.00) on AZ F/Bella Vista Hill to Mill Creek (Post Mile 0.30). Due to the COVID-19 pandemic (Pandemic), the County has experienced unexpected delays. County offices were required to close in March 2020 causing delays as staff transitioned to a work-from-home environment. In addition, during the design phase it was determined that an additional topographic survey would be necessary to properly finalize the plans. The additional survey and the Pandemic added six months to the delay of the project delivery. The County is asking for the additional time to also cover any addendums or final revisions to the plans as it finalizes PS&E and prepares the bid package. This project also has a concurrent time extension request for its Project Approval and Environmental Documents expenditure on this month's Commission agenda under this same item.

Therefore, the County is requesting an 8-month expenditure extension for PS&E from June 30, 2021 to February 28, 2022.

Project Number: 3
Applicant: County of Trinity
County: Trinity
District: 2
PPNO: 2487
Extended Amount: \$100,000
Remaining Balance: \$96,123
Phase: Plans, Specifications, and Estimates
Allocation Date: 08/15/2018
Allocation Resolution Number: FP-18-05
Number of Months Requested: 14 Months
Extended Deadline: 08/31/2022
Department Recommendation: Support

Lowden Park to Senior Center Bike/Pedestrian Path

The County of Trinity (County) requests a 14-month project development expenditure extension for the Plans, Specifications, and Estimates (PS&E) phase of the Lowden Park to Senior Center Bike/Pedestrian Path project. The County experienced unforeseen delays during the design phase.

This project proposes to construct a Class I new pedestrian/bicycle bridge crossing East Weaver Creek on Browns Ranch Road from Lowden Park to the Golden Age Senior Center and residential area. Calamities and catastrophic events that occurred throughout the County between 2018 and 2020 have caused a delay in the PS&E phase of the project. The Carr Fire in July 2018, as well as, two major landslides in 2018 and the August 2020 Complex Fire have resulted in numerous setbacks due to the scope of the project and the geology of the slide areas. In addition, the COVID-19 pandemic (Pandemic) impacted all project schedules, delaying the design and right of way negotiations, as the County is required to work with the US Army Corps of Engineers regarding construction on the levee and across the flood control channel, coordination and the review process has also been impacted by the Pandemic. Negotiations with property owners have also taken longer than anticipated due to the Pandemic. The County is requesting for a 14-month time extension to ensure the adequate time needed to complete the Right of Way negotiations, finalize the agreement for the next Trinity County Board meeting, and subsequently complete the design and finalize PS&E.

Therefore, the County is requesting a 14-month expenditure extension for PS&E from June 30, 2021 to August 31, 2022.

Project Number: 4
Applicant: County of Plumas
County: Plumas
District: 2
PPNO: 2548
Extended Amount: \$250,000
Remaining Balance: \$89,911
Phase: Project Approval and Environmental Documents
Allocation Date: 03/13/2019
Allocation Resolution Number: FP-18-54
Number of Months Requested: 6 Months
Extended Deadline: 12/31/2021
Department Recommendation: Support

Graeagle-Johnsville Road Reconstruction

The County of Plumas (County) requests a 6-month time project development expenditure extension for the Project Approval and Environmental Documents (PA&ED) phase of the Graeagle-Johnsville Road Reconstruction project. The County encountered delays during the environmental phase.

The project proposes to provide pavement rehabilitation and reconstruction including drainage improvements, erosion control, guardrails, and guardrail upgrades. This project required field review with the environmental consultants, Park Ranger and Park Staff. These meetings were initially delayed due to snow melt off and park ranger availability. As the environmental phase progressed there were delays in completing the geotechnical report due to a geotech Categorical Exemption being required prior to drilling. This was unanticipated and delayed the scheduling of the environmental task by an additional two months. In addition, the COVID-19 pandemic (Pandemic) has delayed and disrupted the project delivery schedule. Due to the Pandemic and the mandated shelter in place directive, all County offices were required to close in March 2020. Since then the County and project partners have experienced additional delays transitioning to a work from home environment. The County is anticipating that the environmental documents will be completed by December 2021. This project also has a concurrent time extension request for its Right of Way allocation and time extension amendment request for its Plans Specifications and Estimates allocation on this month's Commission agenda.

Therefore, the County is requesting a 6-month expenditure extension for PA&ED from June 30, 2021 to December 31, 2021.

Project Number: 5
Applicant: City of Susanville
County: Lassen
District: 2
PPNO: 2561
Extended Amount: \$80,000
Remaining Balance: \$44,390
Phase: Plans, Specifications, and Estimates
Allocation Date: 05/15/2019
Allocation Resolution Number: FP-18-66
Number of Months Requested: 6 Months
Extended Deadline: 12/31/2021
Department Recommendation: Support

City Rehabilitation FD

The City of Susanville (City) requests a 6-month project development expenditure extension for the Plans, Specifications, and Estimates (PS&E) phase of the City Rehabilitation project. The City encountered delays during the design phase.

The project proposes to rehabilitate roadway, to construct drainage improvements, to repair base isolation and to construct pedestrian facilities. In November 2019, the City selected and entered into a contract with a consultant for the design phase. Due to the COVID-19 pandemic (Pandemic) and social distancing mandates since March 2020, the City and consultant have been unable to coordinate in the field to resolve some design issues in a timely manner. These essential in person meetings have been postponed due to the Pandemic, delaying the project PS&E phase. These field meetings were needed to discuss design details and conduct testing. Additionally, over the last 14 months, City staff and the consultant have both faced staffing and productivity delays due to the Pandemic impacts, safety protocols, and stay at home orders. The Pandemic response has also redirected City staff time which normally would be allocated to the project. Due to the unforeseen delay, the City is requesting a 6-month extension to complete the PS&E phase. The project also has a concurrent time extension request for its construction allocation on this month's Commission agenda.

Therefore, the City is requesting a 6-month expenditure extension for PS&E from June 30, 2021 to December 31, 2021.

Project Number: 6
Applicant: Tehama County
County: Tehama
District: 2
PPNO: 2567
Extended Amount: \$200,000
Remaining Balance: \$200,000
Phase: Project Approval and Environmental Documents
Allocation Date: 10/17/2018
Allocation Resolution Number: FP-18-24
Number of Months Requested: 8 Months
Extended Deadline: 02/28/2022
Department Recommendation: Support

99W Gap Closure: Glenn County Line to Corning City Limits

Tehama County (County) requests an 8-month project development expenditure extension for the Project Approval and Environmental Documents (PA&ED) phase of 99W Gap Closure: Glenn County Line to Corning City Limits project. The County encountered delays during the environmental phase.

The project proposes to provide pavement rehabilitation which includes overlay to existing grade and update pavement delineation and reflective markers. Due to the COVID-19 pandemic (Pandemic), the County has experienced unprecedented delays. The County offices were required to close in March 2020 causing delays as staff transitioned to a work-from-home environment. In addition, the restrictions due to the Pandemic have severely delayed many of the processes required for the procurement of contracts within the County. There were delays in the approval of the contract by the Tehama County Council. This delayed the award of the consultant contract for the PA&ED work by eight months. The County has made progress in hiring a design consultant and is moving forward with the environmental phase of the project. The County anticipates having the environmental completed within eight months.

Therefore, the County is requesting an 8-month expenditure extension for PA&ED from June 30, 2021 to February 28, 2022.

Project Number: 7
Applicant: City of Redding
County: Shasta
District: 2
PPNO: 2588
Extended Amount: \$1,170,000
Remaining Balance: \$ 1,123,180
Phase: Project Approval and Environmental Documents
Allocation Date: 05/15/2019
Allocation Resolution Number: FP-18-66
Number of Months Requested: 20 Months
Extended Deadline: 02/28/2023
Department Recommendation: Support

Downtown to Turtle Bay Non-Motorized Improvements

The City of Redding (City) requests a 20-month project development expenditure extension for the Project Approval and Environmental Documents (PA&ED) phase of the Downtown to Turtle Bay Non-Motorized Improvements project. The City encountered delays during the environmental phase.

This project proposes to construct non-motorized improvements including a paved pedestrian and bicycle multi-use path linking downtown Redding with the Turtle Bay Exploration Park and trails leading to the eastside of Redding. The catastrophic event of the Carr Fire Natural Disaster in 2018 caused significant delays to engineering operations, during the incident itself and in the months following. Staff time had to be re-allocated to handle the Carr Fire Recovery and related public assistance projects. The City spent approximately nine months redistributing its work force due to the Carr Fire and dealing with the aftermath, which delayed the start of the project. In addition, during preliminary environmental reviews it was determine that adjacent cemetery limits extended much further than anticipated requiring the development of new project alignments. Furthermore, the COVID-19 pandemic and stay at home orders have had an impact on the project delivery schedule as it affected City resources and productivity levels. All these events led to a 20-month delay in all aspects of project development.

Therefore, the City is requesting a 20-month expenditure extension for PA&ED from June 30, 2021 to February 28, 2023.