

Memorandum

To: CHAIR AND COMMISSIONERS

CTC Meeting: August 18-19, 2021

From: MITCH WEISS, Executive Director

Reference Number: 4.9, Action

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Subject: Adoption of 2021 Active Transportation Program – Metropolitan Planning Organization Component for San Joaquin Council of Governments, Resolution G-21-55

Recommendation:

Staff recommends that the California Transportation Commission (Commission) adopt the 2021 Active Transportation Program – Metropolitan Planning Organization component for San Joaquin Council of Governments (SJCOG), in accordance with the attached resolution and programming spreadsheet. Commission staff recommendations align with San Joaquin Council of Government's recommendations.

Issue:

Staff recommends two projects for funding, totaling \$3.547 million in Active Transportation Program funding with total project costs of \$3.997 million. Both projects in the San Joaquin Council of Government's program of projects benefit disadvantaged communities, meeting the Senate Bill 99 (Chapter 359, Statutes of 2013) and 2021 Active Transportation Program Guidelines requirements where a minimum of 25 percent of overall program funds and funds distributed to each metropolitan planning organization must benefit disadvantaged communities.

Commission staff recommendations are consistent with the Metropolitan Planning Organization component project selection process set forth in the 2021 Active Transportation Program Guidelines (Section 41, Metropolitan Planning Organizations (MPOs) With Large Urbanized Areas) and the following:

- Funding levels identified in the 2021 Active Transportation Program Fund Estimate
- Eligibility for the program
- San Joaquin Council of Governments' adopted 2021 Active Transportation Program Regional Guidelines

- Statutory requirements

Metropolitan Planning Organization Evaluation Process

The Commission adopted the 2021 Active Transportation Program Statewide and Small Urban and Rural Components on March 24, 2021. Projects not programmed in the Statewide competitive component were distributed for funding consideration to the ten large metropolitan planning organizations based on location.

Under the 2021 Active Transportation Program Guidelines, a metropolitan planning organization may delegate its project selection to the Commission using the Statewide competition project selection criteria; or, with Commission approval, a metropolitan planning organization may use different project selection criteria, weighting, minimum project size, and match requirement. Additionally, a metropolitan planning organization may issue a supplemental call for projects for its regional competition.

The Commission approved the 2021 Active Transportation Program Regional Guidelines for San Joaquin Council of Governments at its May 2020 meeting. These Regional Guidelines allow for different project selection criteria and for San Joaquin Council of Governments to issue a supplemental call for projects. San Joaquin Council of Governments' project selection process is outlined in their adopted 2021 Active Transportation Program Regional Guidelines.

The two recommended projects include a broad range of active transportation infrastructure improvements, including over 11 miles of new bikeways, new crosswalks, crossing enhancements such as curb extensions and rectangular rapid flashing beacons, and traffic calming features such as speed cushions and traffic diverters. The recommended projects include:

- **City of Stockton – Greater Downtown Bike and Pedestrian Connectivity Project (\$1.748 million):** This project will serve several disadvantaged communities in downtown Stockton with median household incomes well below the state average. Many residents lack access to vehicles, and in some of these neighborhoods, residents spend up to 51 percent of their incomes on housing and transportation. The project area currently has limited bicycle and pedestrian crossing facilities. The project proposes to construct bike lanes and new and enhanced crosswalks. Once complete, the project will link residents to schools, parks, government services, and employment centers.
- **City of Stockton – Downtown East-West Connection Project (\$1.799 million):** This project will construct bike lanes and crosswalks within five disadvantaged neighborhoods in the Downtown Stockton area, all with median household incomes well below the state average. The project is a top priority for the City, as the surrounding area has a high concentration of bicycle and pedestrian collisions as well as many residents who rely on active transportation. Once constructed, the project will connect the community to several key destinations, including schools, transit centers, parks, entertainment, government services, and grocery stores.

Programming Recommendations

The following table provides a summary of proposed programming recommendations with 100 percent of the funding benefitting disadvantage communities. The funding amounts are represented in thousands:

MPO	# of Proj.	21-22	22-23	23-24	24-25	Total ATP Funding	Fund Est. Target	Under / (Over) Target
SJCOG	2	\$185	\$455	\$2,907	\$0	\$3,547	\$3,547	\$0

Background:

The Active Transportation Program was created by Senate Bill 99 (Chapter 359, Statutes of 2013) and Assembly Bill 101 (Chapter 354, Statutes of 2013) to encourage increased use of active modes of transportation, such as biking and walking. Senate Bill 1 (Chapter 2031, Statutes of 2017) directs additional funding from the Road Maintenance and Rehabilitation Account to the Active Transportation Program. Along with the program’s overall purpose of encouraging walking and biking, the program aims to increase the share of walking and biking trips, increase safety and mobility for non-motorized users, help regional agencies achieve greenhouse gas reduction goals, enhance public health, ensure that disadvantaged communities fully share in program benefits, and provide a broad spectrum of projects to benefit many types of active transportation users.

The 2021 Active Transportation Program Guidelines, which the Commission adopted at its March 25, 2020 meeting, describe the policies, standards, criteria, and procedures for the program’s development, adoption, and management. The Commission established the 2021 Active Transportation Program as a four-year (fiscal years 2021-22 through 2024-25) program with \$445.56 million in programming capacity.

Assembly Bill 97 (Chapter 14, Statutes of 2017) requires \$4 million be directed toward projects developed and implemented by the California Conservation Corps and Certified Local Community Conservation Corps in fiscal year 2021-22, leaving \$441.56 million available for the 2021 Active Transportation Program as follows:

- Statewide component - \$245.941 million. This total includes the \$220.78 million assigned to the Statewide component in the 2021 Active Transportation Program Fund Estimate and an additional \$25.161 million in accumulated savings from previous cycles. From this total, \$4.4 million was programmed to eight quick-build projects at the October 2020 Commission meeting, and \$241.541 million was programmed to 41 projects at the March 2021 Commission meeting.
- Small Urban & Rural component - \$44.156 million. The Commission programmed this funding to nine projects at its March 2021 meeting.

- Metropolitan Planning Organization component - \$176.624 million. The Commission programmed \$172.97 million of this total to nine of the ten large metropolitan planning organizations at its June 2021 meeting, leaving \$3.654 million unprogrammed. The remaining funds include \$3.547 million in programming capacity for San Joaquin Council of Governments, who needed additional time to finalize their program of projects.

Attachments:

- 2021 Active Transportation Program – Metropolitan Planning Organization Component Submittal for San Joaquin Council of Governments ([Click Here](#))
- 2021 Active Transportation Program Regional Guidelines for San Joaquin Council of Governments ([Click Here](#))
- Attachment A: Resolution G-21-55
- Attachment B: 2021 Active Transportation Program – Metropolitan Planning Organization Component Recommendations for San Joaquin Council of Governments

**CALIFORNIA TRANSPORTATION COMMISSION
Adoption of the 2021 Active Transportation Program
Metropolitan Planning Organization Component
San Joaquin Council of Governments**

RESOLUTION G-21-55

- 1.1 **WHEREAS**, Streets and Highways Code Section 2384 requires the California Transportation Commission (Commission) adopt a program of projects to receive allocations under the Active Transportation Program; and
- 1.2 **WHEREAS**, the Commission must adopt a program of projects for the Active Transportation Program at least every two years, with each program covering four fiscal years; and
- 1.3 **WHEREAS**, the 2021 Active Transportation Program Guidelines were adopted on March 25, 2020; and
- 1.4 **WHEREAS**, the guidelines describe the policy, standards, criteria, and procedures for the development and management of the 2021 Active Transportation Program funding cycle; and
- 1.5 **WHEREAS**, the 2021 Active Transportation Program Fund Estimate provided over \$445 million in Active Transportation Program programming capacity to be apportioned to Statewide (50 percent), Small Urban & Rural (10 percent), and Metropolitan Planning Organization (40 percent) components in fiscal years 2021-22 through 2024-25; and
- 1.6 **WHEREAS**, pursuant to Streets and Highway Code Section 2382 subdivision (c), no less than 25 percent of overall program funds must benefit disadvantaged communities during each program cycle; and
- 1.7 **WHEREAS**, the Commission adopted the 2021 Active Transportation Program Statewide and Small Urban and Rural components at its March 2021 meeting; and
- 1.8 **WHEREAS**, the Commission adopted the 2021 Active Transportation Program Metropolitan Planning Organization component for nine of the ten large metropolitan planning organization at its June 2021 meeting; and
- 1.9 **WHEREAS**, the staff recommendations for San Joaquin Council of Governments for the 2021 Active Transportation Program – Metropolitan Planning Organization component were published and made available to the Commission, the California Department of Transportation (Caltrans), regional transportation agencies, and the public on July 12, 2021; and

- 1.10 **WHEREAS**, the staff recommendations conform to the 2021 Guidelines and other statutory requirements for the Active Transportation Program; and
- 1.11 **WHEREAS**, the Commission considered the staff recommendations and public testimony at its August 18-19, 2021 meeting; and
- 1.12 **WHEREAS**, projects included in the staff recommendations must comply with all California Environmental Quality Act (CEQA) requirements.
- 2.1 **NOW THEREFORE BE IT RESOLVED**, that the Commission adopts the 2021 Active Transportation Program – Metropolitan Planning Organization component for San Joaquin Council of Governments, as indicated in Attachment B; and
- 2.2 **BE IT FURTHER RESOLVED**, that having a project included in the adopted 2021 Active Transportation Program – Metropolitan Planning Organization component for San Joaquin Council of Governments is not an authorization to begin work on that project. Contracts may not be awarded, nor work begin until an allocation is approved by the Commission for a project in the adopted program; and
- 2.3 **BE IT FURTHER RESOLVED**, that a project included in the adopted 2021 Active Transportation Program must comply with the Active Transportation Program Guidelines; and
- 2.4 **BE IT FURTHER RESOLVED**, that the project amounts approved for funding shall be considered as a “not to exceed amount” and that any increases in cost estimates beyond the levels reflected in the adopted program are the responsibility of the implementing agency; and
- 2.5 **BE IT FURTHER RESOLVED**, that if available program funding is less than assumed in the Fund Estimate, the Commission may be forced to delay or restrict allocations using interim allocation plans, or, if available funding proves to be greater than assumed, it may be possible to allocate funding to some projects earlier than the year programmed; and
- 2.6 **BE IT FURTHER RESOLVED**, that staff, in consultation with Caltrans, is authorized to make further technical changes in cost, schedules, and descriptions for projects in the 2021 Active Transportation Program – Metropolitan Planning Organization component in order to reflect the most current information, or to clarify the Commission’s programming commitments, and shall request Commission approval of any substantive changes; and
- 2.7 **BE IT FURTHER RESOLVED**, that the Commission directs staff to post the 2021 Active Transportation Program of projects on the Commission’s website.

California Transportation Commission
 2021 Active Transportation Program
 Metropolitan Planning Organization (MPO) Component
 San Joaquin Council of Governments
 Staff Recommendations
 (\$1000s)

MPO	Application ID	County	Project Title	Total Project Cost	Recommended ATP Funding	21-22	22-23	23-24	24-25	PA&ED	PS&E	ROW	CON	CON NI	Project Type	DAC	SRTS	Regional Score*	State Score
SJCOG	10-Stockton, City of-5	San Joaquin	Greater Downtown Bike & Ped Connectivity	\$ 1,998	\$ 1,748	\$ 75	\$ 215	\$ 1,458	\$ -	\$ 75	\$ 215	\$ -	\$ 1,458	\$ -	Small Infrastructure	x		164.14	84
SJCOG	10-Stockton, City of-6	San Joaquin	Downtown East-West Connection	\$ 1,999	\$ 1,799	\$ 110	\$ 240	\$ 1,449	\$ -	\$ 110	\$ 240	\$ -	\$ 1,449	\$ -	Small Infrastructure	x		149.43	75
				\$ 3,997	\$ 3,547														

*SJCOG's regional scores are out of 200 points.

Abbreviations, Acronyms, and Initialisms
CON: Construction Phase
DAC: Disadvantaged Community
NI: Non-Infrastructure
PA&ED: Environmental Phase
PS&E: Plans, Specifications, and Estimates Phase
SRTS: Safe Routes to School
ROW: Right of Way