MEMORANDUM

To: CHAIR AND COMMISSIONERS CTC Meeting: May 16-17, 2024 CALIFORNIA TRANSPORTATION COMMISSION

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8a.(7), Action Item

Prepared By: Dee Lam, Chief

Division of Local Assistance

Subject: REQUEST TO EXTEND THE PERIOD OF PROJECT ALLOCATION FOR

LOCALLY-ADMINISTERED ACTIVE TRANSPORTATION PROGRAM PROJECTS,

OFF THE STATE HIGHWAY SYSTEM, PER ATP GUIDELINES

WAIVER 24-68

ISSUE:

Should the California Transportation Commission (Commission) extend the period of project allocation for 17 locally-administered Active Transportation Program (ATP) projects, for the time periods as identified in the attachment?

RECOMMENDATION:

The California Department of Transportation (Department) recommends that the Commission extend the period of allocation for 17 locally-administered ATP projects, for the time periods as identified in the attachment.

BACKGROUND:

The local agencies will not be able to request allocation for funds by the June 30, 2024, deadline. The attachment shows the details of the projects and the explanations for the delays. The respective agencies are requesting an extension, and the regional planning agencies concur.

Current ATP Guidelines adopted by the Commission stipulate that funds programmed for all components of local grant projects are available for allocation only until the end of the fiscal year. The Commission may approve a waiver to the Timely Use of Funds deadline, one-time only, for up to 20 months.

Attachment

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Time Extension/Waiver – Project Allocation Active Transportation Program

Project Number: 1

Applicant: City of Arcata

County: Humboldt

District: 1 PPNO: 2548

Allocation Amount: \$3,658,000

Phase: Construction

Number of Months Requested: 12 Months

Extended Deadline: 06/30/2025

Department Recommendation: Support

Arcata Annie and Mary Trail Connectivity Project

The City of Arcata (City) requests a 12-month time extension for the period of project allocation for the Construction (CON) phase of the Arcata Annie and Mary Trail Connectivity Project. The City experienced delays during the Plans, Specifications and Estimate (PS&E) phase.

The project proposes to construct a Class I trail, walkways, bicycle lanes on two highway overpasses to provide safe connections to the trail, and make trailhead improvements.

In August 2023, the Department's District 1 staff determined that it would be able to provide additional federal funding for this project in order to ensure Complete Streets improvements could be implemented on the Giuntoli overpass. This project was originally a state-only funded ATP project and the California Environmental Quality Act document had been completed. Additional effort was diverted in order to complete the National Environmental Policy Act (NEPA) document due to the anticipated federal funding. A Cooperative Agreement is in process to confirm the additional federal funding being added to the project. NEPA was completed in March 2024, but this unanticipated additional funding and environmental requirement has delayed design and right of way tasks by 12 months.

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Project Number: 2

Applicant: City of Eureka

County: Humboldt

District: 1 PPNO: 2594

Allocation Amount: \$2,344,000

Phase: Construction

Number of Months Requested: 12 Months

Extended Deadline: 06/30/2025

Department Recommendation: Support

C Street Bike Boulevard

The City of Eureka (City) requests a 12-month time extension for the period of project allocation for the CON phase of the C Street Bike Boulevard project. The City experienced delays during the PS&E phase.

The project proposes to construct a bicycle boulevard which includes traffic calming elements, and additional bicycle and pedestrian safety improvements at busy intersections.

In January 2024, the City discovered a Pacific Gas and Electric (PG&E) pole that needs to be relocated. The utility is located at a bulb-out feature that is a priority for this project. The initial 30 percent conceptual design did not identify the pole at the time of application. The most recent design update has identified the issue. The City is working with PG&E to relocate the utility, which is estimated will take 12 months to complete.

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Project Number: 3

Applicant: City of Fairfield

County: Solano

District: 4 PPNO: 2343A

Allocation Amount: \$9,948,000

Phase: Construction

Number of Months Requested: 12 Months

Extended Deadline: 06/30/2025

Department Recommendation: Support

West Texas Street Complete Streets Project

The City of Fairfield (City) requests a 12-month time extension for the period of project allocation for the CON phase of the West Texas Street Complete Streets Project. The City experienced delays during the PS&E phase.

The project proposes to create a road diet to reduce roadway lanes, add Class IV separated bikeways, widen sidewalks with landscape buffer, curb extensions, and add a Rectangular Rapid-Flashing Beacon (RRFB), and new traffic signal.

The City received a 12-month allocation extension for the PS&E phase at the June 2023 Commission meeting. During the preliminary design, the City discovered an old, buried United States Highway 40 (US 40) bridge across the Pennsylvania Avenue ditch that conflicted with the design of the sewer. The City was aware of bridge but did not know the depth and conflict with the sewer design. The City had to amend the contract with the consulting engineer and perform additional topographic surveys and potholing. This required the expansion of the design to include the replacement of a large portion of a downstream sewer. The replacement will need to be completed in advance of project construction to reduce impacts to the public. It is anticipated to begin in August 2024, and completed in December 2024. The City has fully budgeted the replacement with local funding. As a result, this has delayed the construction schedule 12 months.

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Project Number: 4

Applicant: Contra Costa County

County: Contra Costa

District: 4 PPNO: 2344

Allocation Amount: \$5,660,000

Phase: Construction

Number of Months Requested: 20 Months

Extended Deadline: 02/28/2026

Department Recommendation: Support

North Bailey Road Active Transportation Corridor

Contra Costa County (County) requests a 20-month time extension for the period of project allocation for the CON phase of the North Bailey Road Active Transportation Corridor project. The County experienced delays with the PS&E phase.

The project proposes to construct a 2-way cycle track, Americans with Disabilities Act (ADA) compliant curb ramps, ADA accessible sidewalks, a traffic signal, and reconfigure travel lanes.

In December 2021, the County's Design and Construction Division began development of the project plans. A consultant was hired in February 2022, to assist with vetting the initial project plans. Based on preliminary information, there are two utilities, gas and nitrogen lines, that may be too shallow after the pavement lowering is performed. Preliminary alignment studies were conducted, and in September 2022, it was determined the best alignment for the 2-way cycle track is on the west side of the roadway, which will have an impact on the utilities. In January 2024, a potholing sub-consultant was hired to analyze the extent of impact the design would have on the utility relocation. These issues are expected to be resolved with the analysis of potholing data in May 2024, at which time relocation notices will be sent to any affected utilities. The project plans are currently at 65 percent and are expected to be reviewed in April 2024. The utility relocations must be completed before the County can begin construction. These unanticipated issues have delayed the project by approximately 20 months.

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Project Number: 5

Applicant: City of Oakland

County: Alameda

District: 4 PPNO: 2346

Allocation Amount: \$17,269,000

Phase: Construction

Number of Months Requested: 20 Months

Extended Deadline: 02/28/2026

Department Recommendation: Support

East Oakland Neighborhood Bike Routes

The City of Oakland (City) requests a 20-month time extension for the period of project allocation for the CON phase of the East Oakland Neighborhood Bike Routes project. The City experienced delays in the PS&E phase due to coordination issues with Union Pacific Railroad (UPRR).

The project proposes to create bicycle routes on four corridors within the City, enhancing connectivity for residents to essential community destinations such as schools, parks, transit hubs, and grocery stores.

The primary cause of the delay stems from the necessity of coordinating with UPRR, particularly at several points where the routes intersect UPRR tracks. This coordination involves UPRR's design review and permitting processes, which have been estimated to take 15 months for design review. UPRR Coordination was initiated in February 2024 and is anticipated to continue until June 2025. Given the common occurrence of delays associated with UPRR, the City is requesting the maximum extension period to allow for adequate contingency planning and project completion within the revised timeline.

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Project Number: 6

Applicant: City of Santa Rosa

County: Sonoma

District: 4 PPNO: 2354

Allocation Amount: \$12,000,000

Phase: Construction

Number of Months Requested: 20 Months

Extended Deadline: 02/28/2026

Department Recommendation: Support

Santa Rosa US Highway 101 Bicycle and Pedestrian Overcrossing

The City of Santa Rosa (City) requests a 20-month time extension for the period of project allocation for the CON phase of the Santa Rosa US Highway 101 Bicycle and Pedestrian Overcrossing project. The City experienced delays during right of way negotiations.

The project proposes to construct bicycle and pedestrian crossing over US 101, to close a gap in the City's bicycle and pedestrian network and connect nearby schools, transit facilities, parks, essential services, businesses, and residential areas, including low-income communities.

The acquisition of right of way from a private property owner has caused a significant delay. Negotiations began in 2022, and culminated in appraisals being concluded in early 2023. There were several discrepancies between the appraisal conducted by the City and the appraisals by the property owners. Negotiations with the City and the property owner were unsuccessful, and as a result, the City requested authority from the City Council to file a condemnation action. In July 2023, a Resolution of Necessity (RON) was adopted by the City Council. Following the RON adoption, the property owners requested to re-negotiate with the City, which is still ongoing. The negotiations are moving in a positive direction, however these delays have added 12 months to the project schedule. In addition, the project requires relocation of PG&E utility poles on the east and west sides of US 101, but coordination has taken longer than anticipated. Undergrounding the PG&E utility was determined as the best method, and additional design and coordination were required once the final location was known. There are bi-monthly meetings with PG&E to keep this project prioritized for their construction. This delay is running concurrent with the right of way negotiations. The PG&E work is anticipated to be completed by the end of 2024.

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Project Number: 7

Applicant: City of Seaside

County: Monterey

District: 5 PPNO: 3059A

Allocation Amount: \$9,450,000

Phase: Construction

Number of Months Requested: 20 Months

Extended Deadline: 02/28/2026

Department Recommendation: Support

Broadway Ave Complete Street Corridor

The City of Seaside (City) requests a 20-month time extension for the period of project allocation for the CON phase of the Broadway Ave Complete Street Corridor project. The City experienced delays during the Project Approval and Environmental Development (PA&ED) phase.

The project proposes to construct a road diet on Broadway Avenue with curb extensions, bicycle facilities, roundabouts, enhanced crosswalks, and RRFBs.

A 20-month project allocation time extension for the PS&E phase of the project was approved at the June 2022 Commission meeting due to the delay of the PA&ED phase. PA&ED was delayed for various reasons, including extensive public outreach, revising the environmental document, and the need to perform preliminary design refinement. As a result of these delays the City needs additional time to request allocation for the CON phase. PS&E is currently at 60 percent, and expects to have 90 percent plans by December 2025. There is a concurrent project allocation time extension request for the Construction Non-Infrastructure (CON-NI) phase under this same item on this month's agenda.

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Project Number: 8

Applicant: City of Seaside

County: Monterey

District: 5 PPNO: 3059B

Allocation Amount: \$1,015,000

Phase: Construction Non-Infrastructure Number of Months Requested: 20 Months

Extended Deadline: 02/28/2026

Department Recommendation: Support

Broadway Ave Complete Street Corridor

The City of Seaside (City) requests a 20-month time extension for the period of project allocation for the CON-NI phase of the Broadway Ave Complete Street Corridor project. The City experienced delays during the PA&ED phase.

The project proposes to conduct community engagement and civic education on traffic safety.

There are activities scheduled to start six months before construction and to continue after construction is complete. Before construction, the City will inform and educate the community about the upcoming construction project, and what it will mean for the community. After the project has been completed the City will present an open street event geared towards youth, low-income families, and seniors to increase safe bicycling and walking. The time extension is requested to allow the City to align the CON-NI phase with the construction schedule. There is a concurrent project allocation time extension request for the CON phase under this same item on this month's agenda.

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Project Number: 9

Applicant: Transportation Agency for Monterey County

County: Monterey

District: 5 PPNO: 3130B

Allocation Amount: \$980,000

Phase: Construction Non-Infrastructure Number of Months Requested: 20 Months

Extended Deadline: 0/28/2026

Department Recommendation: Support

Fort Ord Regional Trail and Greenway: California Avenue Segment

The Transportation Agency for Monterey County (TAMC) requests a 20-month time extension for the period of project allocation for the CON-NI phase of the Fort Ord Regional Trail and Greenway: California Avenue Segment project, to align with the CON phase.

The project proposes to install artwork on the Fort Ord Regional Trail and provide programming encouraging the use of the new trail.

The CON phase of this project is programmed in Fiscal Year 2024-25. TAMC mistakenly requested programming the fiscal year prior and missed the deadline to request a correction. The time extension will align the CON-NI with the CON phase to hold meaningful encouragement activities after construction has been completed. The installation of artwork will be originating with local school children. The artwork will consist of student drawings that encourage walking and bicycling. The artwork will be replicated along the project corridor, to instill pride and ownership of the trail with the students and the community. Construction is projected to be completed in October 2026. TAMC will begin the call for artists process and finish with a community celebration and artist recognition.

Therefore, the TAMC is requesting a 20-month time extension for the period of project allocation for the CON-NI phase from June 30, 2024 to February 28, 2026.

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Project Number: 10 Applicant: City of Salinas

County: Monterey

District: 5 PPNO: 3133B

Allocation Amount: \$1,548,000

Phase: Construction Non-Infrastructure Number of Months Requested: 20 Months

Extended Deadline: 2/28/2026

Department Recommendation: Support

Harden Parkway Path & Safe Routes to School project

The City of Salinas (City) requests a 20-month time extension for the period of project allocation for the CON-NI phase of the Harden Parkway Path & Safe Routes to School (Harden Parkway) project. The City experienced delays with a conflicting local transportation project.

The project proposes to engage and educate the community to encourage safe walking and bicycling.

The City is in the process of advertising for a local transportation project, the Barona Road Congestion Relief Project (Barona Road Project), that runs parallel to the Harden Parkway project. In order to facilitate both projects, the City will need to postpone the construction of the Harden Parkway project, thus affecting its CON-NI phase. The Barona Road Project has been in development since 2017, and will detour traffic through the project limits of the Harden Parkway project. The construction schedule for the Barona Road Project is set for the next two summers. The CON-NI phase of the Harden Parkway project will be before, during, and after the CON phase. The City will be conducting traffic safety education for students at Harden Middle School. Education will include in-class presentations and hands-on experience practicing safe walking and bicycling. North Salinas High School students will be recruited to help develop sidewalk art marking safe routes to schools and be asked to help create a safety and active transportation encouragement campaign for their peers. The Monterey County Health Department will lead a community-wide safety campaign addressing issues raised by the community such as aggressive driver behavior and speeding. The CON phase of the Harden Parkway project is programmed in 2025-26, and the City anticipates requesting a project allocation time extension for that phase as well. Since the Barona Road Project has not been awarded yet, the City is requesting the maximum time extension allowable, to plan and accommodate for the delays.

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Project Number: 11
Applicant: City of Dinuba

County: Tulare District: 6 PPNO: 8024A

Allocation Amount: \$1,223,000

Phase: Plans, Specifications, and Estimate Number of Months Requested: 12 Months

Extended Deadline: 6/30/2025

Department Recommendation: Support

Building Dinuba's Active Transportation Future - Infrastructure & Non-Infrastructure

The City of Dinuba (City) requests a 12-month time extension for the period of project allocation for the PS&E phase of the Building Dinuba's Active Transportation Future - Infrastructure & Non-Infrastructure project. The City experienced delays during the PA&ED phase.

The project proposes to implement various bicycle and pedestrian improvements along six corridors within the City.

The project experienced delays with the environmental document. Additional cultural resources were identified as an Area for Potential Effect (APE). The environmental consultants estimate the area to have over 600 resources. The City provided the map to the Department for review in February 2024. The Department approved the map with a 100-foot buffer for cultural resource inventory and records search in March 2024. Once this is complete, the City will be able to finalize the Cultural Resource Evaluation. The survey is expected to be completed and the report submitted to the Department by May 2024. The City will need time to address additional comments and finalize environmental documents for approval. After the environmental has been approved it must be submitted to the City Council for approval. There is a concurrent project allocation time extension request for the CON phase under this same item on this month's agenda.

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Project Number: 12 Applicant: City of Dinuba

County: Tulare District: 6 PPNO: 8024B

Allocation Amount: \$139,000

Phase: Construction Non-Infrastructure Number of Months Requested: 12 Months

Extended Deadline: 6/30/2025

Department Recommendation: Support

Building Dinuba's Active Transportation Future - Infrastructure & Non-Infrastructure

The City of Dinuba (City) requests a 12-month time extension for the period of project allocation for the CON-NI phase of the Building Dinuba's Active Transportation Future - Infrastructure & Non-Infrastructure project. The City experienced delays during the PA&ED phase.

The project proposes to present bicycle rodeos at all City schools.

The non-infrastructure project needs to be implemented after the infrastructure portion of the project is complete. The infrastructure portion of the project experienced delays with the environmental document. Additional cultural resources were identified as an APE. The environmental consultants estimate the area to have over 600 resources. The City provided the map to the Department for review in February 2024. The Department approved the map with a 100-foot buffer for cultural resource inventory and records search in March 2024. Once this is complete, the City will be able to finalize the Cultural Resource Evaluation. The survey is expected to be completed and the report submitted to the Department in May 2024. The City will need time to address additional comments and finalize environmental documents for approval. After the environmental has been approved it must be submitted to the City Council for approval. Until the City receives environmental certification, it will be unable to request allocation for the CON-NI phase. There is a concurrent project allocation time extension request for the PS&E phase under this same item on this month's agenda.

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Project Number: 13 Applicant: City of Fresno

County: Fresno

District: 6 PPNO: 8071A

Allocation Amount: \$145,000

Phase: Plans, Specifications, and Estimate Number of Months Requested: 12 Months

Extended Deadline: 6/30/2025

Department Recommendation: Support

Downtown Neighborhood Safe Schools Crossing

The City of Fresno (City) requests a 12-month time extension for the period of project allocation for the PS&E phase of the Downtown Neighborhood Safe Schools Crossing project. The City has experienced delays prior to the PA&ED phase.

The project proposes to install three High-Intensity Activated Cross Walk (HAWK) pedestrian crossing beacons at three intersections.

The project has an allocation for the PA&ED phase on this month's agenda. The City anticipated allocating earlier, however it was delayed due to a reorganization within the City. The City has experienced delays due to increased number of capital outlay projects that exceeded staff capacity. In order to successfully deliver projects, the City combined staff from the City's Public Works and Public Utilities Departments. During the transition period projects were re-assessed between existing and new staff. This unanticipated movement within the City delayed the allocation request for the PA&ED phase, which has resulted in the PS&E schedule to be pushed out further. The City needs the additional time to work through this reorganization and develop the project plans.

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Project Number: 14

Applicant: City of Los Angeles

County: Los Angeles

District: 7 PPNO: 5859

Allocation Amount: \$290,000

Phase: Plans, Specifications, and Estimate Number of Months Requested: 12 Months

Extended Deadline: 6/30/2025

Department Recommendation: Support

SRTS Carver Middle, Ascot Avenue and Harmony Elementary Schools Project

The City of Los Angeles (City) requests a 12-month time extension for the period of project allocation for the PS&E phase of the SRTS Carver Middle, Ascot Avenue and Harmony Elementary Schools Project. The City experienced delays during the PA&ED phase.

The project proposes to construct new crosswalks, curb ramps, speed feedback signs, a pedestrian-activated HAWK signal, RRFB, Leading Pedestrian Intervals, Accessible Pedestrian Signals at select signalized intersections, and reflective treatments on stop signs at the intersections adjacent to the schools' entrances.

The project's PA&ED phase has experienced numerous delays. The City held community workshops where concerns were raised on design that needed to be addressed. There were also unknown utilities found in the Fall of 2023, and resolved in December 2023. Both of these issues added a 6-month delay to the phase. In addition, the County of Los Angeles was hit hard by the winter storms of 2023 and 2024, which prompted both State and Federal Emergency Declarations. The storms made field visits inaccessible due to the heavy rainfall. This led to a disruption of personnel transportation and prolonged the necessary environmental surveys. As a result, this added another 6-month delay. The delays to this phase needs to be resolved before the City can begin the PS&E phase. There is a concurrent project development expenditure time extension request for the PA&ED phase on this month's agenda.

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Project Number: 15

Applicant: City of Los Angeles

County: Los Angeles

District: 7 PPNO: 5866

Allocation Amount: \$329,000

Phase: Plans, Specifications, and Estimate Number of Months Requested: 12 Months

Extended Deadline: 6/30/2025

Department Recommendation: Support

SRTS Panorama City Elementary School Project

The City of Los Angeles (City) requests a 12-month time extension for the period of project allocation for the PS&E phase of the SRTS Panorama City Elementary School Project. The City has experienced delays during the PA&ED phase.

The project proposes to construct Class I and IV bicycle facilities, pedestrian improvements, transit connections and traffic calming improvements for non-motorized road users.

The project's PA&ED phase has experienced numerous delays. The City held community workshops where concerns were raised on design that needed to be addressed. There were also unknown utilities found in the Fall of 2023, and resolved in December 2023. Both of these issues added a 6-month delay to the phase. In addition, the County of Los Angeles was hit hard from the winter storms of 2023 and 2024, that prompted both State and Federal Emergency Declarations. The storms made field visits inaccessible due to the heavy rainfall. This led to a disruption of personnel transportation and prolonged the necessary environmental surveys. As a result, this added another 6-month delay. The delays to this phase need to be resolved before the City can begin the PS&E phase. There is a concurrent project development expenditure time extension request for the PA&ED phase on this month's agenda.

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Project Number: 16

Applicant: San Diego Association of Governments

County: San Diego

District: 11 PPNO: 1492

Allocation Amount: \$8,137,000

Phase: Construction

Number of Months Requested: 20 Months

Extended Deadline: 2/28/2026

Department Recommendation: Support

Howard Bikeway: Connecting Vibrant San Diego Neighborhoods

The San Diego Association of Governments (SANDAG) requests a 20-month time extension for the period of project allocation for the CON phase of the Howard Bikeway: Connecting Vibrant San Diego Neighborhoods project. SANDAG has experienced delays during the PA&ED and Right of Way (RW) phases.

The project proposes to install buffered bicycle lanes, a bicycle boulevard, neighborhood traffic circles, a protected intersection, curb extensions, speed cushions, bicycle boxes, and raised crosswalks.

SANDAG pursued NEPA certification in mid-2022, to ensure that federal funds could be used for the construction costs. The certification process took longer than anticipated due to unanticipated coordination with the City of San Diego (City) that was required to obtain the NEPA certification. The project repurposed a small portion of the parkway to accommodate ADA curb ramps that required approval from the City Parks and Recreation Department. SANDAG received approval and provided it to the Department for NEPA certification. SANDAG received NEPA certification in December 2023.

Right of Way Certification began in January 2024, but is delayed due to 31 City-owned utilities, within the project limits, that need to be relocated. Per federal requirements, each federalized project requires one utility agreement per project that lists each utility relocation or adjustment. SANDAG was notified in October 2023, that the City Mayor's office was implementing a change in delegated authority to approve utility agreements. While this was in process, utility reviews could not take place. The changes have been implemented, however, there are three other bikeway projects in queue before this SANDAG project. The City has informed SANDAG it will be at least eight months to clear the backlog before they can begin reviewing SANDAG's agreements. SANDAG is in unprecedented territory with the City's new review process, and it is anticipated to take six additional months to receive approval. Once this is complete, SANDAG can complete the RW phase and request the CON phase allocation. SANDAG is requesting the maximum amount of time to allow for any concerns the City may have with the utility agreement.

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Therefore, SANDAG is requesting a 20-month time extension for the period of project allocation for the CON phase from June 30, 2024 to February 28, 2026.

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Project Number: 17

Applicant: San Diego Association of Governments

County: San Diego

District: 11 PPNO: 1533

Allocation Amount: \$6,344,000

Phase: Construction

Number of Months Requested: 12 Months

Extended Deadline: 6/30/2025

Department Recommendation: Support

Bayshore Bikeway Barrio Logan Phase 2: Intersection Safety Improvements

SANDAG requests a 12-month time extension for the period of project allocation for the CON phase of the Bayshore Bikeway Barrio Logan Phase 2: Intersection Safety Improvements project. SANDAG has experienced delays during the PS&E phase.

The project proposes to install advanced preemption systems, ADA compliant sidewalks, wider medians, pavement markings, chain link fence, and traffic signal modifications.

SANDAG has experienced delays during negotiations with BNSF. They have been working with BNSF and the City of San Diego (City) on a Construction and Maintenance Agreement. The agreement was originally expected to be executed in May 2023, but was not received by BNSF until September 2023. Part of the agreement is the acquisition of two pedestrian access easements. This required negotiations and legal review, which have been resolved. The agreement has been approved by SANDAG, and has been submitted to the City for approval. The City Council is expected to approve it by June 2025. After City Council approval the agreement will be sent to BNSF to be fully executed. SANDAG needs the additional time due to any issues the City may have, and scheduling issues with BNSF in executing the agreement.