

## MEMORANDUM

To: CHAIR AND COMMISSIONERS  
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: June 26-27, 2025

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8c.(1), Action Item

Prepared By: James R. Anderson, Chief  
Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT COMPLETION FOR STATE-ADMINISTERED STATE HIGHWAY OPERATION AND PROTECTION PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP GUIDELINES WAIVER 25-97**

### **ISSUE:**

Should the California Transportation Commission (Commission) extend the period of project completion for six State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

### **RECOMMENDATION:**

The California Department of Transportation (Department) recommends that the Commission extend the period of project completion for six SHOPP projects, for the time periods as identified in the attachment.

### **BACKGROUND:**

In May 2021, January 2022, March 2022, and May 2022, the Commission allocated \$252,884,000 in Construction Capital (CON/CON Support) for the attached six SHOPP project phases. These projects were awarded in May 2021, June 2022, and July 2022. In accordance with the SHOPP Guidelines (Guidelines), the deadline to complete Construction Contract Acceptance for projects awarded in May 2021, June 2022, and July 2022, is May 31, 2024, June 30, 2025, and July 31, 2025, respectively. Because the Department will not meet these deadlines, the Department is requesting time extensions to complete the CON phase. The attachment shows the details of the projects and the delays that have resulted in these time extension requests.

Current Guidelines stipulate that the agency implementing a project request a time extension if the project will not be completed within 36 months after award. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Time Extension/Waiver – Project Completion for  
State Highway Operation and Protection Program**

Project Number: 1  
Applicant: Department of Transportation  
County: Sacramento  
District: 3  
PPNO: 6402C  
EA: 3F073  
Route: 51  
Allocation Amount: \$61,691,000  
Phase: CON/CON Support  
Allocation Date: 05/19/2022  
Allocation Resolution: FP-21-83  
Award Date: 06/29/2022  
Number of Months Requested: 20 Months  
Extended Deadline: 02/28/2027  
Department Recommendation: Support

**SHOPP Bridge Preservation project**

The Department requests a 20-month time extension to complete the Construction (CON) phase for the SHOPP Bridge Preservation project. The Department has experienced unexpected delays in completing construction.

The project is located on State Route (SR) 51, in the City of Sacramento, from north B Street Underpass to north of Exposition Boulevard Overcrossing at the American River Bridge No. 24-0133. The project will construct the foundation for widening the American River Bridge.

The parent project (EA 03-3F070) utilized a child project (EA 03-3F073) to separate the mobilization and demobilization costs. When the Construction Manager/General Contractor (CMGC) was awarded, the parent project did not include the mobilization/demobilization costs from the child project. The child project's mobilization and demobilization costs are still needed even after the parent project is completely constructed. These items need to be available to the CMGC on the parent project if the child project reaches Construction Contract Acceptance (CCA). The child project contractor is listed as a Disadvantage Business Enterprise (DBE). Should the child project reach CCA, the parent project's DBE commitments cannot be transferred between projects, even if they are related. The additional time will allow for the child project timelines to align with the parent project allowing the CMGC to meet their DBE commitments and avoid deductions and revenue loss.

Therefore, the Department is requesting a 20-month time extension to allow sufficient time for the Department to complete construction activities from June 30, 2025 to February 28, 2027.

Project Number: 2  
Applicant: Department of Transportation  
County: Sonoma  
District: 4  
PPNO: 0482T  
EA: 0J300  
Route: 1  
Allocation Amount: \$18,857,000  
Phase: CON/CON Support  
Allocation Date: 01/27/2022  
Allocation Resolution: FP-21-49  
Award Date: 07/08/2022  
Number of Months Requested: 6 Months  
Extended Deadline: 01/31/2026  
Department Recommendation: Support

### **SHOPP Major Damage Restoration project**

The Department requests a 6-month time extension to complete the CON phase for the SHOPP Major Damage Restoration project. The Department has experienced unexpected delays in completing construction.

This project is located on SR 1, near Jenner, from north of Myers Grade Road. The project will perform permanent restoration of roadway slip outs.

The permanent restoration project was awarded on July 8, 2022, and was anticipated to be completed in June 2025. However, construction began a few months later than expected in September 2022, due to the additional biological monitoring required through the winter months to ensure biological permit compliance. Once construction began, heavy storms in December 2022 and January 2023, caused additional embankment and roadway damage and required immediate action to keep the open lane of the existing highway open to public traffic. The existing embankment from the northbound lane had slipped in multiple locations and required removal and disposal of the slide material. To mitigate the movement, a series of sheet piles were installed. These sheet piles were in direct conflict with an existing drainage inlet and culvert. To positively locate the culvert and continue with the work, potholing was required resulting in a slight delay to the project. The drainage inlet was removed, necessitating the installation of bioswales to remain in compliance with the 401 permit requirements. As the result of the new scope to address the new slip out, additional coordination with permitting agencies is required. The Department will need to continue coordination with the regulatory agencies to update the Coastal Permits, 404, 401, and Biological Opinion. Additional time is needed to complete the remaining work, address any punch list items and CCA the project.

Therefore, the Department is requesting a 6-month time extension to allow sufficient time to complete construction from July 31, 2025 to January 31, 2026.

Project Number: 3  
Applicant: Department of Transportation  
County: Santa Barbara  
District: 5  
PPNO: 2426A  
EA: 1C822  
Route: 101  
Allocation Amount: \$100,762,000  
Phase: CON/CON Support  
Allocation Date: 05/12/2021  
Allocation Resolution: FP-20-79  
Award Date: 05/26/2021  
Number of Months Requested: 5 Months  
Extended Deadline: 10/31/2025  
Department Recommendation: Support

### **SHOPP Roadway Rehabilitation project**

The Department requests a 5-month time extension to complete the CON phase for the SHOPP Roadway Rehabilitation project. The Department has experienced unexpected delays in completing construction.

This project is located on United States Highway (US) 101, in and near Summerland, from south of South Padaro Lane Undercrossing to north of Padaro Lane Overcrossing. The project will rehabilitate roadway.

In January 2025, project construction revealed a safety risk where vehicles on Frontage Road Via Real may run off the road and into northbound US 101 lanes. A barrier is needed for traveler safety, but underground utilities complicate permanent installation and would require approvals from multiple utility companies. The Department considered installing a temporary barrier as it works on a permanent solution with the utility companies. The County of Santa Barbara (County) approved temporary k-rail placement and end treatment measures along Frontage Road Via Real. This temporary solution will remain until the County can relocate utilities to allow installation of a permanent barrier.

Additionally, homeowner associations raised concerns about noise from the existing rumble strip. To mitigate noise, the Department replaced it with a quieter sinusoidal strip which is positioned three feet farther from the road. These adjustments caused a 5-month project delay. Completion is now expected by October 2025. This project has a concurrent time extension request for the period of project completion under PPNO 7101D, on this month's Commission agenda.

Therefore, the Department is requesting a 5-month time extension to allow sufficient time to complete construction from May 31, 2025 to October 31, 2025.

Project Number: 4  
Applicant: Department of Transportation  
County: Madera  
District: 6  
PPNO: 6857  
EA: 0V120  
Route: 99  
Allocation Amount: \$32,260,000  
Phase: CON/CON Support  
Allocation Date: 01/27/2022  
Allocation Resolution: FP-21-49  
Award Date: 06/22/2022  
Number of Months Requested: 4 Months  
Extended Deadline: 10/31/2025  
Department Recommendation: Support

### **SHOPP Bridge Preservation project**

The Department requests a 4-month time extension to complete the CON phase for the SHOPP Bridge Preservation project. The Department has experienced unexpected delays in completing construction.

This project is located on SR 99, near the City of Madera, at Cottonwood Creek Bridge No. 41-065R, No. 41-0065L and No. 41-0065S. The project will replace bridges and mitigate corrosion by chloride latent concrete.

The project was awarded in June 2022 and construction activities began in October 2022. The project has several locations involving bridges. The project requires approval from the Madera Irrigation District (MID) prior to working in the Cottonwood Creek channel. MID has work restrictions that start in October and end in April of the following year, unless approval is obtained from MID to work in the channel during that period. The contractor applied for and received permission from MID in the winter of 2022-23. However, the project had already entered winter suspension through spring 2023. The project was further delayed due to the contractor having to procure a substitute electrical DBE sub-contractor due to bankruptcy. The process of finding a qualified subcontractor took an additional 10 weeks. The project has since commenced work and construction activities have been accelerated where possible to mitigate for the delays. However, additional time is needed to complete the remaining work.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction from June 30, 2025 to October 31, 2025.

Project Number: 5  
Applicant: Department of Transportation  
County: Los Angeles  
District: 7  
PPNO: 5237  
EA: 33960  
Route: 14  
Allocation Amount: \$31,816,000  
Phase: CON/CON Support  
Allocation Date: 03/17/2022  
Allocation Resolution: FP-21-60  
Award Date: 07/06/2022  
Number of Months Requested: 8 Months  
Extended Deadline: 03/31/2026  
Department Recommendation: Support

### **SHOPP Major Damage Restoration project**

The Department requests an 8-month time extension to complete the CON phase for the SHOPP Major Damage Restoration project. The Department has experienced unexpected delays in completing construction.

This project is located on SR 14, in Santa Clarita, from north of Placerita Canyon Road to south of Golden Valley Road. The project will regrade slopes, construct drainage ditches, and install erosion control system.

The project was awarded in July 2022 and was anticipated to be completed by July 2025, including the 1-year erosion control establishment period. Construction was scheduled to begin in September 2022; however, the project was suspended for six months since one of the subcontractors lost its bonding, and the contractor had to procure a new sub. Construction had since begun, and in February 2024, the project site was impacted by heavy storms. The storms damaged over half of the installed turf reinforcement mat. The mat required reconstruction resulting in a 5-month delay. The project has since commenced work and construction activities have been accelerated where possible to mitigate for the delays. The remaining work includes erosion control, k-rail removal, slurry seal and a few punch list items. Once the final work items are completed, the project will undergo final inspection, including review by the State Water Resources Control Board for the revegetation. Additional time is needed to complete these tasks.

Therefore, the Department is requesting an 8-month time extension to allow sufficient time to complete construction from July 31, 2025 to March 31, 2026.

Project Number: 6  
Applicant: Department of Transportation  
County: San Bernardino  
District: 8  
PPNO: 0184C  
EA: 0G691  
Route: 18  
Allocation Amount: \$7,498,000  
Phase: CON/CON Support  
Allocation Date: 01/27/2022  
Allocation Resolution: FP-21-49  
Award Date: 06/13/2022  
Number of Months Requested: 4 Months  
Extended Deadline: 10/31/2025  
Department Recommendation: Support

### **SHOPP Roadway Preservation project**

The Department requests a 4-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction.

This project is located on SR 18, in and near the City of San Bernardino, from 48th Street to SR 138. The project will repair, reline, and replace culverts.

The project was awarded in June 2022 and construction began soon after. The repair strategies vary by system and include relining, repairing or full replacements. The project encountered delays during work on a 60-inch diameter culvert. During excavation and drilling operations for this system, the contractor encountered unanticipated hard rock and higher than expected groundwater. The presence was unforeseen and caused delays to operations. To mitigate for the groundwater intrusion, shoring plans had to be designed and implemented under a contract change order. As part of the increased efforts, the planned access road needed to be extended for additional equipment and ease of construction. This required additional efforts not planned for and resulted in a 4-month delay to the project. Construction has resumed, however additional time is needed to complete the remaining work.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction from June 30, 2025 to October 31, 2025.