

MEMORANDUM

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: August 14-15, 2025

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8c.(1), Action Item

Prepared By: James R. Anderson, Chief
Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT COMPLETION FOR STATE-ADMINISTERED STATE HIGHWAY OPERATION AND PROTECTION PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP GUIDELINES WAIVER 25-152**

ISSUE:

Should the California Transportation Commission (Commission) extend the period of project completion for three State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

RECOMMENDATION:

The California Department of Transportation (Department) recommends that the Commission extend the period of project completion for three SHOPP projects, for the time periods as identified in the attachment.

BACKGROUND:

In August 2021, the Commission allocated \$28,663,000 in Construction Capital (CON/CON Support) for the attached three SHOPP project phases. These projects were awarded in August 2022. In accordance with the SHOPP Guidelines (Guidelines), the deadline to complete Construction Contract Acceptance for projects awarded in August 2022 is August 31, 2025. Because the Department will not meet these deadlines, the Department is requesting time extensions to complete the CON phase. The attachment shows the details of the projects and the delays that have resulted in these time extension requests.

Current Guidelines stipulate that the agency implementing a project request a time extension if the project will not be completed within 36 months after award. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

Time Extension/Waiver – Project Completion for State Highway Operation and Protection Program

Project Number: 1
Applicant: Department of Transportation
County: Ventura
District: 7
PPNO: 5030
EA: 32560
Route: 101
Allocation Amount: \$6,809,000
Phase: CON/CON Support
Allocation Date: 08/19/2021
Allocation Resolution: FP-21-04
Award Date: 08/31/2022
Number of Months Requested: 13 Months
Extended Deadline: 09/30/2026
Department Recommendation: Support

SHOPP Collision Reduction project

The Department requests a 13-month time extension to complete the Construction (CON) phase for the SHOPP Collision Reduction project. The Department has experienced unexpected delays in completing construction. In March 2022, the project received a 6-month time extension to award at the Commission meeting.

The project is located on United States Highway (US) 101, in and near Thousand Oaks, from Hampshire Road to north of Camarillo Springs Road, and on State Route (SR) 23 from US 101 to East Hillcrest Drive. The project will construct access trails and Maintenance Vehicle Pullouts, relocate irrigation facilities, install access gates, railings and breakaway post sleeves, pave gore, narrow and slope areas.

The project was awarded in August 2022 and construction began in January 2023. The project was anticipated to reach Construction Contract Acceptance (CCA) in July 2025. However, the CCA was revised to September 2026 due to several delays that impacted the project schedule such as differing site conditions, weather delays, and re-designed elements.

A series of significant delays occurred due to unforeseen and differing site conditions across 227 locations. To date, 118 Requests for Information (RFIs) have been submitted by the contractor, who was forced to pause work while awaiting clarification. These RFIs primarily stem from unexpected conflicts between new Midwest Guardrail System (MGS) installations and existing pull boxes, electrical lines, and utilities, as well as buried man-made and natural objects obstructing MGS pole placement. Additionally, unanticipated delays arose from import and borrow operations and regrading work necessary to elevate low-profile areas to meet new MGS height requirements, particularly where rubber mat vegetation control needed to be installed at precise elevations. Severe weather further delayed the project schedule, especially affecting hot mix asphalt (HMA) paving operations and asphalt concrete (AC) dike work. Additionally, traffic

incidents led to unexpected repairs of temporary crash cushions and already-installed MGS components. At Mussel Shoals, the Beach Access Trail required a re-design and re-alignment to avoid construction over existing Rock Slope Protection (RSP). This change triggered the expiration of the Coastal Development Permit (CDP), and instead of granting a time extension, the California Coastal Commission (CCC) required the Department to re-apply for the permit. Finally, slope paving operations encountered differing site conditions and man-made obstructions during cast-in-drilled-hole (CIDH) pile installation. These buried obstacles significantly impacted progress, leading to further delays at affected locations. The Department is working with the contractor and addressing the issues with the MGS. The CDP request was submitted and received on March 18, 2025. The remaining work activities are being expedited where possible and the project is anticipated to be completed by September 2026. SHOPP project EA 07-32560/PPNO 07-5030 is combined with EA 07-33900/PPNO 07-5231 and EA 07-33110/PPNO 07-5082 for construction under EA 07-3311U. There is a concurrent supplemental funds request on this month's Commission agenda.

Therefore, the Department is requesting a 13-month time extension to allow sufficient time to complete construction activities from August 31, 2025 to September 30, 2026.

Project Number: 2
Applicant: Department of Transportation
County: Ventura
District: 7
PPNO: 5082
EA: 33110
Route: 101
Allocation Amount: \$9,409,000
Phase: CON/CON Support
Allocation Date: 08/19/2021
Allocation Resolution: FP-21-04
Award Date: 08/31/2022
Number of Months Requested: 13 Months
Extended Deadline: 09/30/2026
Department Recommendation: Support

SHOPP Collision Reduction project

The Department requests a 13-month time extension to complete the CON phase for the SHOPP Collision Reduction project. The Department has experienced unexpected delays in completing construction. In March 2022, the project received a 6-month time extension to award at the Commission meeting.

This project is located on US 101, in and near various cities, at various locations, from north of Westlake Boulevard to north of Hobson Road. The project will upgrade guardrails, end treatments, and bridge connections, add vegetation control under guardrails, and remove and replace dikes.

The project was awarded in August 2022 and construction began in January 2023. The project was anticipated to reach CCA in July 2025. However, the CCA was revised to September 2026 due to several delays that impacted the project schedule such as differing site conditions, weather delays, and re-designed elements.

A series of significant delays occurred due to unforeseen and differing site conditions across 227 locations. To date, 118 RFIs have been submitted by the contractor, who was forced to pause work while awaiting clarification. These RFIs primarily stem from unexpected conflicts between new MGS installations and existing pull boxes, electrical lines, and utilities, as well as buried man-made and natural objects obstructing MGS pole placement. Additionally, unanticipated delays arose from import and borrow operations and regrading work necessary to elevate low-profile areas to meet new MGS height requirements, particularly where rubber mat vegetation control needed to be installed at precise elevations. Severe weather further delayed the project schedule, especially affecting HMA paving operations and AC dike work. Additionally, traffic incidents led to unexpected repairs of temporary crash cushions and already-installed MGS components. At Mussel Shoals, the Beach Access Trail required a re-design and re-alignment to avoid construction over existing RSP. This change triggered the expiration of the CDP, and instead of granting a time extension, the CCC required the Department to re-apply for the permit. Finally, slope paving operations encountered differing site conditions and man-made

obstructions during CIDH pile installation. These buried obstacles significantly impacted progress, leading to further delays at affected locations. The Department is working with the contractor and addressing the issues with the MGS. The CDP request was submitted and received on March 18, 2025. The remaining work activities are being expedited where possible and the project is anticipated to be completed by September 2026. SHOPP project EA 07-32560/PPNO 07-5030 is combined with EA 07-33900/PPNO 07-5231 and EA 07-33110/PPNO 07-5082 for construction under EA 07-3311U. There is a concurrent supplemental funds request on this month's Commission agenda.

Therefore, the Department is requesting a 13-month time extension to allow sufficient time to complete construction activities from August 31, 2025 to September 30, 2026.

Project Number: 3
Applicant: Department of Transportation
County: Ventura
District: 7
PPNO: 5231
EA: 33900
Route: 101
Allocation Amount: \$12,445,000
Phase: CON/CON Support
Allocation Date: 08/19/2021
Allocation Resolution: FP-21-04
Award Date: 08/31/2022
Number of Months Requested: 13 Months
Extended Deadline: 09/30/2026
Department Recommendation: Support

SHOPP Collision Reduction project

The Department requests a 13-month time extension to complete the CON phase for the SHOPP Collision Reduction project. The Department has experienced unexpected delays in completing construction. In March 2022, the project received a 6-month time extension to award at the Commission meeting.

This project is located on US 101, in and near various cities, at various locations, from south of Lakeview Canyon Road to Hobson Road Undercrossing. The project will install concrete barrier, upgrade guardrails, end treatments, and bridge connections, add vegetation control under guardrails, and remove and replace dikes.

The project was awarded in August 2022 and construction began in January 2023. The project was anticipated to reach CCA in July 2025. However, the CCA was revised to September 2026 due to several delays that impacted the project schedule such as differing site conditions, weather delays, and re-designed elements.

A series of significant delays occurred due to unforeseen and differing site conditions across 227 locations. To date, 118 RFIs have been submitted by the contractor, who was forced to pause work while awaiting clarification. These RFIs primarily stem from unexpected conflicts between new MGS installations and existing pull boxes, electrical lines, and utilities, as well as buried man-made and natural objects obstructing MGS pole placement. Additionally, unanticipated delays arose from import and borrow operations and regrading work necessary to elevate low-profile areas to meet new MGS height requirements, particularly where rubber mat vegetation control needed to be installed at precise elevations. Severe weather further delayed the project schedule, especially affecting HMA paving operations and AC dike work. Additionally, traffic incidents led to unexpected repairs of temporary crash cushions and already-installed MGS components. At Mussel Shoals, the Beach Access Trail required a re-design and re-alignment to avoid construction over existing RSP. This change triggered the expiration of the CDP, and instead of granting a time extension, the CCC required the Department to re-apply for the permit. Finally, slope paving operations encountered differing site

conditions and man-made obstructions during CIDH pile installation. These buried obstacles significantly impacted progress, leading to further delays at affected locations. The Department is working with the contractor and addressing the issues with the MGS. The CDP request was submitted and received on March 18, 2025. The remaining work activities are being expedited where possible and the project is anticipated to be completed by September 2026. SHOPP project EA 07-32560/PPNO 07-5030 is combined with EA 07-33900/PPNO 07-5231 and EA 07-33110/PPNO 07-5082 for construction under EA 07-3311U. There is a concurrent supplemental funds request on this month's Commission agenda.

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