

## MEMORANDUM

To: CHAIR AND COMMISSIONERS  
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: August 14-15, 2025

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8v.(3), Action Item

Prepared By: James R. Anderson, Chief  
Division of Financial Programming

Subject: **REQUEST TO AMEND THE PERIOD OF PROJECT COMPLETION FOR STATE HIGHWAY OPERATION AND PROTECTION PROGRAM PROJECTS, AS AN EXCEPTION TO THE SHOPP GUIDELINES WAIVER 25-161, AMENDING WAIVERS 23-133, 24-52, AND 25-52**

### **ISSUE:**

Should the California Transportation Commission (Commission) amend the period of project completion for three State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

### **RECOMMENDATION:**

The California Department of Transportation (Department) recommends that the Commission amend the period of project completion for three SHOPP projects, for the time periods as identified in the attachment.

### **BACKGROUND:**

In March, May, and June 2020, the Commission allocated \$69,507,000 in Construction Capital and Support for the three SHOPP projects. The projects have received previous time extensions for the period of project completion. However, the Department is requesting an exception to the SHOPP Guidelines (Guidelines) for additional time for the period of project completion. The attachment shows the details of the projects and the delays that have resulted in the amended time extension requests.

Current Guidelines stipulate that the Department request a time extension if the project will not be completed within 36 months after award. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Amendment Time Extension/Waiver – Project Completion for  
State Highway Operation and Protection Program**

Project Number: 1  
County: Alameda  
District: 4  
PPNO: 0084B  
EA: 16030  
Route: 84  
Allocation Amount: \$33,065,000  
Phase: CON/CON Support  
Allocation Date: 06/24/2020  
Award Date: 11/17/2020  
1st Waiver: Waiver 24-52  
Approved: May 2024  
Number of Months Requested: ~~15 Months~~ **20 Months**  
Extended Deadline: ~~08/31/2025~~ **01/31/2026**  
Department Recommendation: Support

**SHOPP Bridge Rehabilitation and Replacement project**

The Department requests an additional 5 months, from 15 months to 20 months, for the period of project completion for the Construction (CON) phase of the SHOPP Bridge Rehabilitation and Replacement project. The Department has experienced unexpected delays in completing construction.

This project is located on State Route (SR) 84, in Fremont, from south to north of Alameda Creek Bridge No. 33-0036. The project proposes to replace the bridge. The project received an additional six months to complete construction at the time of allocation with an extended deadline of December 31, 2023 to complete Construction Contract Acceptance (CCA).

Initially, construction began in May of 2021, with construction activities aligned in three stages for each construction season. To accommodate environmental permit restrictions, critical activities were scheduled between June 1 and October 15 of each season, complying with the permitted window. The project had experienced delays due to several factors including major storm events that required suspension of planting efforts to avoid damage to the plants, and extensive changes due to differing site conditions that required issuance of multiple Contract Change Orders for time and cost. The project has incurred 209 non-working days delay due to weather related restrictions, including severe storms during the winter of 2022 and winter of 2023 that in addition to the planting delays, also affected the bridge and roadway construction. In total, these construction challenges resulted in delaying CCA to August 31, 2025.

Since then, the Department has made significant progress in construction. However, the project still needs to complete minor items that need to be addressed. The project underwent a safety review and several punch list items were identified. As a result, additional time is needed to complete these tasks and complete the final stages of acceptance. CCA is anticipated by January 2026.

Therefore, the Department is requesting an exception to the Guidelines for an additional five months to finalize CCA from August 31, 2025 to January 31, 2026.

Project Number: 2  
County: Santa Barbara  
District: 5  
PPNO: 2561  
EA: 1F790  
Route: 101  
Allocation Amount: \$8,873,000  
Phase: CON/CON Support  
Allocation Date: 05/13/2020  
Award Date: 08/20/2020  
1st Waiver: Waiver 23-133  
Approved: August 2023  
Number of Months Requested: ~~25 Months~~ **29 Months**  
Extended Deadline: ~~09/30/2025~~ **01/31/2026**  
Department Recommendation: Support

### **SHOPP Bridge Preservation project**

The Department requests an additional 4 months, from 25 months to 29 months, for the period of project completion for the CON phase of the SHOPP Bridge Preservation project. The Department has experienced unexpected delays in completing construction.

This project is in the City of Buellton, from south of Nojoqui Creek Bridge (No. 51-0018L/R) to south of the Santa Rosa Road Overcrossing, and proposes to replace bridge railing and widen the structure.

Initially, the project was awarded in August 2020, and construction began soon after. The project involved creek work to replace the bridge which can only be performed during specific work windows. However, the contractor had performance issues and subsequently defaulted on the project. Although the contractor was removed from the project, approximately 18 months were lost as a result. The Department and the Surety Company coordinated and were able to procure a new contractor within five months of the original contractor's termination. It was also discovered that the original contractor failed to perform work in accordance with the creek restriction seasons, which also resulted in delays to subsequent construction staging. The project includes a 13-month Plant Establishment Period (PEP) that was anticipated to be completed well within the original 36-month construction period. As a result of the construction delays, acquiring a new contractor, and the time needed to complete the plant establishment, the new CCA date was October 2025.

Since then, to help expedite the project, the PEP was initiated once the majority of the contract work was significantly completed. The PEP is scheduled to be completed by December 2025. Additional time is needed to allow for monitoring the plantings and finalizing CCA.

Therefore, the Department is requesting an exception to the Guidelines for an additional four months to finalize CCA from September 30, 2025 to January 31, 2026.

Project Number: 3  
County: San Bernardino  
District: 8  
PPNO: 3005R  
EA: 0R420  
Route: 15  
Allocation Amount: \$28,209,000  
Phase: CON/CON Support  
Allocation Date: 03/25/2020  
Award Date: 03/19/2021  
1st Waiver: Waiver 25-52  
Approved: May 2025  
Number of Months Requested: ~~3 Months~~ **37 Months**  
Extended Deadline: ~~08/31/2025~~ **06/30/2028**  
Department Recommendation: Support

### **SHOPP Facilities project**

The Department requests an additional 34 months, from 3 months to 37 months, for the period of project completion for the CON phase of the SHOPP Facilities project. The project received an additional 14 months to complete construction at the time of allocation, making the deadline May 31, 2025. The Department has experienced unexpected delays in completing construction.

This project is located on SR 15, in the City of Fontana, near the southeast quadrant of SR 15/210 Interchange at 13970 Victoria Street. The project will construct a new maintenance facility adjacent to the Southern Regional Laboratory.

Initially, construction began on the project in March 2021 and minor progress was made by the contractor. Between the summer of 2023 and fall of 2024, conflicts arose with the contractor due to non-performance. After several meetings with the contractor, the Department opted to terminate the contract. The contract was terminated in September 2024, and the Department was pursued another contractor and anticipated that a contract would be executed, and work would begin by summer 2025. The low performance, slow production, and procuring another contractor have resulted in a 28-month delay. The Department needed additional time to complete all the remaining items except substructure inlets on-site and rough grading work. The Department used the 3-month time extension to strategize how to move forward with this project. The Department assessed the total estimated cost for full buildout, and the total time needed to complete construction, as well as any needed revisions or updates to documents. The Department was anticipated to be ready with this information by mid-June, in time for the August Commission meeting deadline.

The Department is requesting an additional 34 months to bring a contractor on board by early September 2025 and complete the remaining full build-out work by June 2028. The remaining work includes constructing the new maintenance facility minus the substructure on-site inlets and rough grading work. There is a concurrent supplemental funds request on this month's Commission agenda.

Therefore, the Department is requesting an exception to the Guidelines for an additional 34 months to finalize CCA from August 31, 2025 to June 30, 2028.