

## MEMORANDUM

To: CHAIR AND COMMISSIONERS  
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: October 16-17, 2025

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8d.(1), Action Item

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Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT DEVELOPMENT  
EXPENDITURE FOR STATE HIGHWAY OPERATION AND PROTECTION  
PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP  
GUIDELINES  
WAIVER 25-173**

### **ISSUE:**

Should the California Transportation Commission (Commission) extend the period of project development expenditure for six State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

### **RECOMMENDATION:**

The California Department of Transportation (Department) recommends that the Commission extend the period of project development expenditure for six SHOPP projects, for the time periods as identified in the attachment.

### **BACKGROUND:**

In October 2022 and December 2022, the Commission allocated \$21,848,000 in project development support for six SHOPP project phases listed in the attachment. In accordance with SHOPP Guidelines (Guidelines), the deadline to complete the Plans, Specifications, and Estimate (PS&E) phase for projects allocated in October 2022 and December 2022 is October 2025 and December 2025, respectively.

Current Guidelines stipulate that the implementing agency request an expenditure time extension if the project phase will not be completed within 36 months of allocation for the PS&E phase. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Time Extension/Waiver – Project Development Expenditure for  
State Highway Operation and Protection Program**

Project Number: 1  
Applicant: Department of Transportation  
County: Alameda  
District: 4  
PPNO: 2027J  
EA: 2Q740  
Route: 880  
Allocation Amount: \$10,958,000  
Remaining Balance: \$3,638,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 10/13/2022  
Allocation Resolution: FP-22-23  
Number of Months Requested: 4 Months  
Extended Deadline: 02/28/2026  
Department Recommendation: Support

**SHOPP Transportation Management Systems project**

The Department requests a 4-month time extension for the period of project development expenditure for the Plans, Specifications, and Estimate (PS&E) phase of the SHOPP Transportation Management Systems project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is located in Alameda, San Francisco, and San Mateo counties, on Routes 80, 101, 880, and 980 at various locations. The project proposes to install and upgrade Transportation Management System (TMS) elements including closed-circuit television cameras, vehicle detection systems, changeable message signs, ramp meters, and fiber optic cable.

The PS&E phase for the project was allocated in October 2022 and the Department proceeded developing the project. The project reached Ready-to-List (RTL) and was advertised in April 2025. Bids were opened and received five bid packages in August 2025. The contract award is currently planned in October 2025. However, the project received a bid protest, and the Department is currently working through this process. Resolution is anticipated in the coming months and as a result, additional time is needed.

Therefore, the Department is requesting a 4-month project development expenditure time extension to allow enough time to complete the PS&E phase through award from October 31, 2025 to February 28, 2026.

Project Number: 2  
Applicant: Department of Transportation  
County: Fresno  
District: 6  
PPNO: 6927  
EA: 0X290  
Route: 33  
Allocation Amount: \$1,500,000  
Remaining Balance: \$47,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 10/13/2022  
Allocation Resolution: FP-22-23  
Number of Months Requested: 3 Months  
Extended Deadline: 01/31/2026  
Department Recommendation: Support

### **SHOPP Roadway Rehabilitation project**

The Department requests a 3-month time extension for the period of project development expenditure for the PS&E phase of the SHOPP Roadway Rehabilitation project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is located in and near Coalinga, from Enterprise Parkway to Los Gatos Creek South Channel Bridge. The project proposes to rehabilitate pavement, replace signs, upgrade guardrail and facilities to current standards, install TMS elements, construct new sidewalk, curb ramps, high visibility crosswalks, flashing beacons, a transit pull-out, Class II bike lanes as complete streets elements, and modify center median striping.

The PS&E phase for the project was allocated in October 2022 with a scheduled completion deadline of October 2025. The 3-month time extension is needed due to delays in obtaining Right of Way (RW) requirements for all 47 parcels and preparing the necessary documents for RTL. The project reached RTL in May 2025 and received its Construction (CON) phase allocation in August 2025, resulting in a delay to advertise. The new schedule accounts for awarding in December 2025. The additional three months would align phase expenditure completion with the approved contract target date in January 2026.

Therefore, the Department is requesting a 3-month project development expenditure time extension to allow enough time to complete the PS&E phase from October 31, 2025 to January 31, 2026.

Project Number: 3  
Applicant: Department of Transportation  
County: Kern  
District: 6  
PPNO: 7044  
EA: 1A470  
Route: 43  
Allocation Amount: \$750,000  
Remaining Balance: \$244,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 12/08/2022  
Allocation Resolution: FP-22-33  
Number of Months Requested: 6 Months  
Extended Deadline: 06/30/2026  
Department Recommendation: Support

**SHOPP Safety Improvements project**

The Department requests a 6-month time extension for the period of project development expenditure for the PS&E phase of the SHOPP Safety Improvements project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is in Shafter, at the intersection of Santa Fe Way and Los Angeles Street. The project proposes to construct a roundabout.

Within the project area, there is an existing irrigation pipeline that requires relocation and is operated by Shafter Wasco Irrigation District (SWID) and owned by the Federal Bureau of Reclamation (BOR). The BOR's development review and approval is anticipated to take approximately 24 months. Additionally, the project is being delivered as a joint partnership with the City of Shafter, which is the responsible agency for the RW acquisition.

Due to the reasons above, a 20-month CON phase allocation time extension was approved at the August 2024 Commission meeting, extending the allocation deadline to January 2026. This time extension requests to extend PS&E expenditures, reflecting the additional time needed to process all consultant invoices incurred through the bidding phase. The Department continues to meet with SWID and BOR bi-weekly to ensure adherence to the project schedule. The Department anticipates reaching RTL in October 2025, advertising the project by March 2026 and approving the contract by June 2026.

Therefore, the Department is requesting a 6-month project development expenditure time extension to allow enough time to complete the PS&E phase from December 31, 2025 to June 30, 2026.

Project Number: 4  
Applicant: Department of Transportation  
County: Calaveras  
District: 10  
PPNO: 3435  
EA: 1G270  
Route: 49  
Allocation Amount: \$2,500,000  
Remaining Balance: \$275,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 10/13/2022  
Allocation Resolution: FP-22-23  
Number of Months Requested: 8 Months  
Extended Deadline: 06/30/2026  
Department Recommendation: Support

**SHOPP ADA New Curb Ramps project**

The Department requests an 8-month time extension for the period of project development expenditure for the PS&E phase of the SHOPP ADA New Curb Ramps project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is in and near San Andreas, from south of Toyanza Street to north of Pool Station Road. The project proposes to upgrade pedestrian facilities to current standards.

A 19-month extension for the CON phase has been approved, to facilitate the acquisition of the remaining RW parcels. The Department acquired 23 of 38 parcels and 6 of 42 permits to enter and construct. In order to minimize the parcel acquisition process and accelerate project delivery, the design team has been working on a design modification to reduce the sidewalk width throughout the project limits. As a result of these modifications, the need for several of the outstanding parcels will be reduced. The Department has since completed the revisions, and the project will reach RTL in November 2025. Construction allocation is anticipated in January 2026. Therefore, additional time is required to complete the PS&E phase through contract approval. This additional time will be used to ensure that all PS&E expenses are completed while maintaining the project delivery schedule and contract award timeline.

Therefore, the Department is requesting an 8-month project development expenditure time extension to allow enough time to complete the PS&E phase from October 31, 2025 to June 30, 2026.

Project Number: 5  
Applicant: Department of Transportation  
County: Merced  
District: 10  
PPNO: 3466  
EA: 1K620  
Route: 59  
Allocation Amount: \$1,616,000  
Remaining Balance: \$225,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 12/08/2022  
Allocation Resolution: FP-22-33  
Number of Months Requested: 8 Months  
Extended Deadline: 08/31/2026  
Department Recommendation: Support

**SHOPP Safety Improvements project**

The Department requests an 8-month time extension for the period of project development expenditure for the PS&E phase of the SHOPP Safety Improvements project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is near the city of Merced, at the intersection of Gerald Avenue. The project proposes to improve intersections.

The PS&E phase for the project was allocated in December 2022 and the deadline to award was scheduled for December 2025. This project received a time extension amendment totaling 19 months for the CON phase allocation at the March 2025 Commission meeting and is expected to allocate at the January 2026 Commission meeting. RTL was delayed because of RW acquisition issues, consisting of property owner disputes requiring a resolution of necessity for eleven parcels, and ongoing utility plan coordination between various stakeholders including the City of Merced, water district, and utility service providers. The current project schedule anticipates advertisement in March 2026 and award in May 2026. To ensure adequate time for the advertisement and award process following construction allocation, this request seeks additional time to complete all procedural steps, ensure competitive bidding, and reach contract approval. The additional time will also allow for unforeseen administrative or coordination delays and challenges that may arise. Approval of this extension will help maintain project delivery integrity without impacting the overall construction schedule through contract approval.

Therefore, the Department is requesting an 8-month project development expenditure time extension to allow enough time to complete the PS&E phase from December 31, 2025 to August 31, 2026.

Project Number: 6  
Applicant: Department of Transportation  
County: San Diego  
District: 11  
PPNO: 1303  
EA: 43034  
Route: 94  
Allocation Amount: \$4,524,000  
Remaining Balance: \$74,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 10/13/2022  
Allocation Resolution: FP-22-23  
Number of Months Requested: 5 Months  
Extended Deadline: 3/31/2026  
Department Recommendation: Support

### **SHOPP Drainage System Restoration project**

The Department requests a 5-month time extension for the period of project development expenditure for the PS&E phase of the SHOPP Drainage System Restoration project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is in San Diego County in various cities, on Routes 5, 54, 94 and 125, at various locations. The project proposes to replace and rehabilitate culverts, rehabilitate pavement, replace signs, upgrade median barrier, install fiber optic cable, upgrade TMS elements and upgrade facilities to current standards.

The project's PS&E phase was allocated in October 2022. In June 2023, the project was amended to include fiber optic, and median concrete barrier in lieu of type 60 metal beam guardrail barrier, as a proactive safety measure due to high truck volume. As a result, the design schedule was extended since the project's footprint was impacted, which triggered additional efforts beyond what was anticipated. This delayed the CON phase allocation to August 2025. The current project schedule anticipates advertisement in October 2025 and contract approval in February 2026. Additional time is needed to align the PS&E phase with the contract approval schedule.

Therefore, the Department is requesting a 5-month project development expenditure time extension to allow enough time to complete the PS&E phase from October 31, 2025 to March 31, 2026.