

MEMORANDUM

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: January 29-30, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.5e.(2), Action Item

Prepared By: Ann Fox
District 11 – Director

Subject: **SUPPLEMENTAL FUNDS FOR CONSTRUCTION COMPLETION PHASE
PPNO 1350/EA 43051 – SAN DIEGO COUNTY – INTERSTATE 15
RESOLUTION FA-25-35**

ISSUE:

Should the California Transportation Commission (Commission) approve the California Department of Transportation's (Department) request for an additional \$650,000 in Construction Support for the State Highway Operation and Protection Program (SHOPP) Roadway Rehabilitation project on Interstate 15 (I-15), in San Diego County, to complete the construction contract?

RECOMMENDATION:

The Department recommends that the Commission approve the requested supplemental funds allocation for this SHOPP project.

PROJECT DESCRIPTION:

This project is located along I-15, in and near the City of Escondido, from south of State Route 78 to north of Deer Springs Road, in San Diego County. The project is rehabilitating the pavement by replacing the structural section and concrete pavement and bridge approach slabs; installing fiber optics, closed-circuit television cameras, overhead signs; and replacing bridge joint seals, guardrail, and sign panels.

FUNDING AND PROGRAMMING STATUS:

In December 2018, the project was programmed for \$55,420,000 in Construction Capital and \$10,994,000 in Construction Support in the SHOPP for allocation in Fiscal Year 2020-21. In June 2021, the project received a 4-month allocation time extension for the Construction phase. In October 2021, the project was allocated for \$58,470,000 in Construction Capital and

\$10,994,000 in Construction Support. In May 2022, the project was awarded for \$52,228,100 in Construction Capital. In August 2022, construction began with 450 working days. In April 2025, the project received partial G-12 funds in the amount of \$1,100,000 in Construction Support. In May 2025, the project received a 12-month project completion time extension for the Construction phase. The project has not received any G-12 funds for Construction Capital. The remaining funds are currently at \$11,700,000 in Construction Capital and \$570,000 in Construction Support. The project is 90 percent complete with no working days remaining. The project will need an additional 75 working days to complete construction. The planned Construction Contract Acceptance is scheduled for March 2026.

REASON FOR COST INCREASE:

The project realized support cost increases due to work stoppage as a result of rain delays from extreme weather patterns, hard rock encountered which delayed construction of planned work, the contractor failing to commit adequate resources to complete the remaining work, and the subcontractors not executing the remaining work expeditiously.

The project is rehabilitating the pavement by replacing the structural section and concrete pavement and bridge approach slabs along an approximately 6-mile segment of I-15. In addition, various roadside elements are being installed or replaced. During construction, there were approximately 160 working days of delays due to multiple rainy seasons beyond what was anticipated, suspensions as a result of restaging work, and resolution of safety issues. This required additional resources to inspect stormwater mitigation and traffic control work during the delays. Additional delays are anticipated as the project will be going into another rainy season.

In addition, as part of the pavement and roadside elements work, hard rock material was encountered throughout the project limits which was classified as differing site conditions and required additional support costs above what was anticipated. This material was identified during design and documented in the geotechnical report. Approximately five percent of the excavation work was anticipated to encounter hard rock which was considered removeable by utilizing conventional grading equipment. However, hard rock was encountered during the majority of the excavation work. The removal of this material significantly exceeded what was anticipated, which slowed the contractor's progress. In some locations, larger equipment was required due to the difficulty in removing the material. This resulted in the contractor not committing adequate resources to complete the planned work and extended the duration of construction.

Since the contractor did not schedule the removal of hard rock in a timely manner, it resulted in delays to their subsequent work and the subcontractor's work. In 2024, the Department held multiple partnering and dispute resolution board meetings to resolve the scheduling issues. In 2025, scheduling issues were resolved, however, progress of work has been slow. This has now resulted in the assessment of liquidated damages due to the delays. The remaining work to complete construction, by March 2026, consists of installation of fiber optics and permanent stormwater mitigation elements, roadside concrete barrier, and completion of punch list items.

Therefore, the project will need an additional \$650,000 in support costs to complete inspection of the remaining work and closeout the project. The Department does not anticipate needing additional capital funds to complete construction.

CONSEQUENCES:

If this request for supplemental funds is not approved, the Department will not be able to complete the remaining work to address critical deficiencies of the existing pavement and roadside elements. If the construction contract is further delayed, it will likely result in claims by the contractor. To complete construction at a later time, another project will have to be programmed in a future SHOPP cycle at a possible higher project cost.

FINANCIAL RESOLUTION:

Resolved, that \$650,000 be allocated for Construction Support, to provide funds to complete the Construction phase for this SHOPP project.

Attachment

2.5 Highway Financial Matters

Project #	Project Title	PPNO	State	State	State
Allocation Amount	Location	Program	Federal	Federal	Federal
Recipient	Project Description	Funding Year	Additional	Revised	Revised
RTPA/CTC	Project Support Expenditures	Item #	Amount by	Amount by	Amount by
County		Fund Type	Fund Type	Fund Type	Fund Type
Dist-Co-Rte		Program Codes	Current Amount	Current Amount	Current Amount
Postmile		Project ID	by Fund Type	by Fund Type	by Fund Type
		Adv Phase			
		EA			

2.5e.(2) Supplemental Funds for Previously Voted Project Resolution FA-25-35

1	In and near Escondido, from 0.2 mile south of Route 78 to 0.5 mile north of Deer Springs Road.	11-1350			
\$650,000		SHOPP			
		CON ENG			
Department of Transportation	<u>Outcome/Outputs:</u> Rehabilitate pavement by replacing sections of the existing pavement and the outside shoulder with	505-3290 RMRA	\$1,019,800	\$55,000	\$1,074,800
SANDAG	Continuously Reinforced Concrete Pavement (CRCP),	001-0890 FTF	\$11,074,200	\$595,000	\$11,669,200
San Diego	pavement slab replacement, bridge approach slab replacement,	20.10.201.120			
11-SD-15	bridge joint seal work, and sign panel replacement.	1119000008			
R31.3/R37.1		3			
	Total revised amount \$12,744,000.	43051			
	Supplemental funds are needed to complete construction.				
	CEQA - CE, 08/07/2019; Re-validation 06/29/2021				
	NEPA - CE, 08/07/2019; Re-validation 06/29/2021				