

## MEMORANDUM

To: CHAIR AND COMMISSIONERS  
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: March 19-20, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8b.(1), Action Item

Prepared By: James R. Anderson, Chief  
Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF CONTRACT AWARD FOR STATE HIGHWAY OPERATION AND PROTECTION PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP GUIDELINES WAIVER 26-24**

### **ISSUE:**

Should the California Transportation Commission (Commission) extend the period of contract award for four State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

### **RECOMMENDATION:**

The California Department of Transportation (Department) recommends that the Commission extend the period of contract award for four SHOPP projects, for the time periods as identified in the attachment.

### **BACKGROUND:**

In August 2025, the Commission allocated \$73,987,000 in Construction (CON) Capital for four SHOPP projects. In accordance with SHOPP Guidelines (Guidelines), the deadline to award contracts for projects allocated in August 2025 is February 28, 2026. The Department is requesting time extensions for the period of contract award. The attachment shows the details of each project and the delays that have resulted in these time extension requests.

Current Guidelines stipulate that the agency implementing a project, request a time extension if the project will not be awarded within one Commission meeting after expiration. Expiration of CON funds occurs six months after a project receives its CON allocation. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Time Extension/Waiver – Contract Award for  
State Highway Operation and Protection Program**

Project Number: 1  
County: Madera  
District: 6  
PPNO: 7005  
EA: 0Y180  
Route: 145  
Allocation Amount: \$23,344,000  
Phase: Construction  
Allocation Date: 08/15/2025  
Allocation Resolution: FP-25-16  
Number of Months Requested: 3 Months  
Extended Deadline: 05/31/2026  
Department Recommendation: Support

**SHOPP Roadway Preservation project**

The Department requests a 3-month time extension for the period of contract award for the Construction (CON) phase of the SHOPP Roadway Preservation project. The Department experienced delays in awarding the project.

The project is located near the city of Madera, south of Avenue 13 to north of Tozer Street. The project will rehabilitate pavement, install Transportation Management System elements, construct rumble strips, replace signs, rehabilitate drainage systems, install street lighting, construct curb extensions and bulb-outs, install and improve transit shelters, plant trees, and restripe roadway to install bike lanes as complete streets elements.

The project's CON phase was allocated in August 2025 and was advertised in November 2025. The advertisement delay was due to city coordination efforts in expediting the installation of a separate waterline project within city limits, which is on schedule to complete construction before this project begins. The bid opening for this project was postponed due to bidder inquiries and to issue addenda. Addenda were issued to improve clarity to the bid package which included modifications to the special provisions, drainage, pavement striping, water service connection and signage. Preliminary review of the low bidders' bid analysis indicates that awarding this project and obtaining contract approval will take longer than expected. This extension will provide the necessary time to reach contract award. There is a concurrent project development expenditure time extension amendment for the Plans, Specifications, and Estimate (PS&E) phase on this month's Commission agenda.

Therefore, the Department is requesting a 3-month time extension to award a contract from February 28, 2026 to May 31, 2026.

Project Number: 2  
County: Ventura  
District: 7  
PPNO: 6406  
EA: 3230U  
Route: 1  
Allocation Amount: \$9,909,000  
Phase: Construction  
Allocation Date: 08/15/2025  
Allocation Resolution: FP-25-22  
Number of Months Requested: 4 Months  
Extended Deadline: 06/30/2026  
Department Recommendation: Support

### **SHOPP Collision Reduction project**

The Department requests a 4-month time extension for the period of contract award for the CON phase of the SHOPP Collision Reduction project. The Department experienced delays in awarding the project.

The project is located near Mussel Shoals, at Willow Creek Bridge No. 52-0003, and near Ojai on Route 33, at North Fork Matilija Bridges No. 52-0044 and No. 52-0173. The project will upgrade bridge railings to meet current standards and paint steel components of Bridge No. 52-0173.

The project's CON phase was allocated in August 2025 and was advertised in November 2025. The delay in advertisement was due to an unexpectedly high volume of projects reaching Ready To List simultaneously, requiring the Department to prioritize workload balancing based on project readiness. Also, the subsequent steps resulted in downstream implications for the processing of contract documents by the Department's Office Engineering staff. The only bidder for this project was approximately 25 percent above the Engineer's Estimate (EE). The Department prefers to award this project to the single contractor that participated in bidding, to avoid re-advertising the project and causing further delays. The Department determined that requesting supplemental funds is the only viable option to award the project to the lowest responsive bidder, prevent costly delays and re-advertising, and ensure timely completion of the critical bridge rail replacement and upgrade. There is a concurrent supplemental funds allocation to award on this month's Commission agenda.

Therefore, the Department is requesting a 4-month time extension to award a contract from February 28, 2026 to June 30, 2026.

Project Number: 3  
County: Riverside  
District: 8  
PPNO: 3014U  
EA: 1L060  
Route: 10  
Allocation Amount: \$11,089,000  
Phase: Construction  
Allocation Date: 08/15/2025  
Allocation Resolution: FP-25-22  
Number of Months Requested: 6 Months  
Extended Deadline: 08/31/2026  
Department Recommendation: Support

### **SHOPP Facilities project**

The Department requests a 6-month time extension for the period of contract award for the CON phase of the SHOPP Facilities project. The Department experienced delays in awarding the project.

The project is located in Indio, at the Indio Maintenance Station. The project will demolish two buildings, construct a new building, construct six bay materials bins, add a generator, construct electric vehicle chargers, and upgrade pedestrian facilities.

The project's CON phase was allocated in August 2025 and was advertised in September 2025. Bids were opened on November 4, 2025, and the schedule was originally anticipated to meet the award deadline by the end of February 2026. However, during the bid and award process, a responsibility hearing was identified, due to the lowest bidder's potential ineligibility as a non-responsible bidder. The scheduled hearing is February 6, 2026, and may result in an additional month to obtain determination. The hearing process is anticipated to take up to four months. Following the hearing results, additional time will be needed for bidder protests, legal resolutions, and processing the next lowest bidder. This process has caused significant delays in the project's timeline as the Department needs to ensure that the selected contractor meets all necessary qualifications.

Therefore, the Department is requesting a 6-month time extension to award a contract from February 28, 2026 to August 31, 2026.

Project Number: 4  
County: Mono  
District: 9  
PPNO: 2645  
EA: 37430  
Route: 395  
Allocation Amount: \$29,645,000  
Phase: Construction  
Allocation Date: 08/15/2025  
Allocation Resolution: FP-25-20  
Number of Months Requested: 4 Months  
Extended Deadline: 06/30/2026  
Department Recommendation: Support

### **SHOPP Mandates project**

The Department requests a 4-month time extension for the period of contract award for the CON phase of the SHOPP Mandates project. The Department experienced delays in awarding the project.

The project is located near Lee Vining, from north of SR 120 westbound to Picnic Grounds Road. The project will upgrade pedestrian facilities, rehabilitate drainage, replace water lines, sewer lines, signs, guardrail, and improve bicycle infrastructure. This project is being delivered in collaboration with Mono County.

The project's CON phase was allocated in August 2025 and was advertised in September 2025. The Department held bid opening on December 4, 2025, and received two bids, with the lowest bid about 28 percent over the EE. The Department fully analyzed the bids and concluded that providing a winter variance to increase the work window as well as readvertising the project would result in more competitive bids. The increased work window would reduce the construction seasons from three to two. However, it required approval from the Regional Water Board. This resulted in a 1-month delay. The Regional Water Board approved the winter variance on November 21, 2025. The extended work windows and reduced construction seasons also required modifications to the project plans to construction staging and traffic handling. The Department anticipates completing the package update by March 2026, bid opening in April 2026, and award in June 2026. The construction contract acceptance is anticipated for February 2029. There is a concurrent project development expenditure time extension amendment for the PS&E phase on this month's Commission agenda.

Therefore, the Department is requesting a 4-month time extension to award a contract from February 28, 2026 to June 30, 2026.