

MEMORANDUM

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: March 19-20, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8c.(1), Action Item

Prepared By: James R. Anderson, Chief
Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT COMPLETION FOR STATE-ADMINISTERED STATE HIGHWAY OPERATION AND PROTECTION PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP GUIDELINES WAIVER 26-25**

ISSUE:

Should the California Transportation Commission (Commission) extend the period of project completion for 10 State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

RECOMMENDATION:

The California Department of Transportation (Department) recommends that the Commission extend the period of project completion for 10 SHOPP projects, for the time periods as identified in the attachment.

BACKGROUND:

In March, June, August, October, and December 2022, the Commission allocated \$262,864,000 in Construction Capital (CON/CON Support) for the attached 10 SHOPP project phases. These projects were awarded in February 2023, March 2023, and April 2023. In accordance with the SHOPP Guidelines (Guidelines), the deadlines to complete Construction Contract Acceptance for projects awarded in February 2023, March 2023, and April 2023 are February 28, 2026, March 31, 2026, and April 30, 2026, respectively. Because the Department will not meet these deadlines, the Department is requesting time extensions to complete the CON phase. The attachment shows the details of the projects and the delays that have resulted in these time extension requests.

Current Guidelines stipulate that the agency implementing a project requests a time extension if the project is not completed within 36 months after award. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Time Extension/Waiver – Project Completion for
State Highway Operation and Protection Program**

Project Number: 1
Applicant: Department of Transportation
County: Alameda
District: 4
PPNO: 1492F
EA: 0K120
Route: 13
Allocation Amount: \$10,130,000
Phase: CON/CON Support
Allocation Date: 08/18/2022
Allocation Resolution: FP-22-10
Award Date: 02/17/2023
Number of Months Requested: 4 Months
Extended Deadline: 06/30/2026
Department Recommendation: Support

SHOPP Collision Reduction project

The Department requests a 4-month time extension to complete the Construction (CON) phase for the SHOPP Collision Reduction project. The Department has experienced unexpected delays in completing construction.

The project is located in Alameda County, on State Routes (SR) 13, 24, 580, 680, and 880 at various locations, and also in Contra Costa County, on SRs 4, 24, 80, 160, and 680 at various locations. The project will install rectangular rapid flashing beacons to enhance pedestrian safety at interchange ramp connections, including ramp termini and uncontrolled pedestrian crossings.

Construction activities have been completed. However, construction completion acceptance is contingent upon Pacific Gas & Electric's (PG&E) completion of the energizing process. The energization is needed to check functionality and perform final inspection. PG&E crews have been delayed in completing this work due to internal scheduling conflicts. The Department has been in continuous contact with PG&E and anticipates completion by the end of June 2026.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction activities from February 28, 2026 to June 30, 2026.

Project Number: 2
Applicant: Department of Transportation
County: Contra Costa
District: 4
PPNO: 1497F
EA: 0K160
Route: 80
Allocation Amount: \$84,941,000
Phase: CON/CON Support
Allocation Date: 08/24/2022
Allocation Resolution: Safety Resolution G-03-10
Award Date: 02/08/2023
Number of Months Requested: 4 Months
Extended Deadline: 06/30/2026
Department Recommendation: Support

SHOPP Collision Reduction project

The Department requests a 4-month time extension to complete the CON phase for the SHOPP Collision Reduction project. The Department has experienced unexpected delays in completing construction.

The project is located in various cities, from the Alameda County line to west of Solano County line, and also in Alameda County in Albany, to the Contra Costa County line. The project will install lighting, remove existing and construct new median concrete barriers, upgrade guardrail and drainage, and overlay pavement to improve safety.

The project was awarded on February 8, 2023, and the deadline to complete construction is February 28, 2026.

Construction began on May 19, 2023, and the estimated construction completion date was June 16, 2025, well within the initial deadline. During construction, the project experienced a significant number of change orders including Cast-In-Drilled-Hole (CIDH) pile vertical rebar additions, CIDH pile length extensions in areas with steep side slopes, required new median barrier alignment corrections to match field conditions, and numerous electrical revisions. Since fall 2025, the nature of electrical change order work has consisted of repairing loop detectors damaged during grinding and paving operations, additional work to construct pull boxes within the median barrier, relocating pull boxes in underground areas along the shoulder to deter wire theft, and replacing six light poles that were damaged by the public. These change orders delayed construction by approximately seven months. Electrical change order work is ongoing and completion is anticipated by the end of April 2026. Factoring in potential weather delays, Construction Contract Acceptance (CCA) is now anticipated by June 2026.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction activities from February 28, 2026 to June 30, 2026.

Project Number: 3
Applicant: Department of Transportation
County: San Mateo
District: 4
PPNO: 1498G
EA: 4J850
Route: 280
Allocation Amount: \$15,764,000
Phase: CON/CON Support
Allocation Date: 12/08/2022
Allocation Resolution: FP-22-32
Award Date: 04/18/2023
Number of Months Requested: 3 Months
Extended Deadline: 07/31/2026
Department Recommendation: Support

SHOPP Bridge Preservation project

The Department requests a 3-month time extension to complete the CON phase for the SHOPP Bridge Preservation project. The Department has experienced unexpected delays in completing construction.

The project is located in and near Menlo Park and San Bruno, from Alpine Road to SR 380 at Alpine Road Undercrossing No. 35-0009, Sand Hill Road Overcrossing (OC) No. 35-0007, Sand Hill Road OC No. 35-0008, and SR 280/380 Separation No. 35-0217. The project will install steel column casings to seismically retrofit five bridges. This project includes a 1-year Plant Establishment Period (PEP).

The project PEP resulted in construction schedule delays due to fish passage issues at one location consisting of two adjacent bridges, at Los Trancos Creek, as a result of storms prior to the start of construction that changed field conditions.

This project was awarded on April 18, 2023. The CCA date is scheduled for April 24, 2026. Although the PEP and seismic retrofit activities have been completed, outstanding construction issues remain, including environmental agency concurrence, maintenance approval, and associated coordination efforts. The Department is working closely with all entities and expects resolution soon.

Therefore, the Department is requesting a 3-month time extension to allow sufficient time to complete construction activities from April 30, 2026 to July 31, 2026.

Project Number: 4
Applicant: Department of Transportation
County: Santa Clara
District: 4
PPNO: 1492C
EA: 4J910
Route: 87
Allocation Amount: \$62,084,000
Phase: CON/CON Support
Allocation Date: 08/18/2022
Allocation Resolution: FP-22-10
Award Date: 04/19/2023
Number of Months Requested: 11 Months
Extended Deadline: 03/31/2027
Department Recommendation: Support

SHOPP Roadway Preservation project

The Department requests an 11-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction.

The project is located in San Jose, from Route 85 to West Julian Street. The project will rehabilitate roadways by grinding and replacing pavement, upgrade concrete barrier, replace damaged slabs with rapid set concrete, upgrade existing electrical systems, repair areas of settlement by injecting polyurethane, improve guardrails and drainage, install shoulder rumble strips, upgrade traffic signs and bike lane pavement, followed by a 1-year PEP that was to be completed within the initial 36-month period.

The project was awarded on April 19, 2023. The project's elements have been completed, however, PEP activities remain. The project experienced delays due to irrigation work encountering unknown conditions of buried irrigation lines, wiring, damaged irrigation valves and vandalism. Damages to the water back flow preventor and control cabinet were discovered early in construction and resolved. However, underground irrigation lines and electrical wiring issues were unknown until the contractor started working on those items. Also, other contract work was delayed due to multiple change orders. The contractor spent additional time investigating and implementing the necessary repairs before the project was completed and began the PEP timeline. The PEP started on December 15, 2025, and is anticipated to be completed in December 2026, which includes obtaining required permitting agency approval.

Therefore, the Department is requesting an 11-month time extension to allow sufficient time to complete construction activities from April 30, 2026 to March 31, 2027.

Project Number: 5
Applicant: Department of Transportation
County: Ventura
District: 7
PPNO: 4746
EA: 30670
Route: 150
Allocation Amount: \$4,778,000
Phase: CON/CON Support
Allocation Date: 10/13/2022
Allocation Resolution: FP-22-22
Award Date: 03/27/2023
Number of Months Requested: 2 Months
Extended Deadline: 05/31/2026
Department Recommendation: Support

SHOPP Mandates project

The Department requests a 2-month time extension to complete the CON phase for the SHOPP Mandates project. The Department has experienced unexpected delays in completing construction.

Project EA 07-30670 is located in Ojai, east of Loma Drive to Golden West Avenue. The project will construct and upgrade curb ramps, sidewalks, and pedestrian facilities. This project was combined with EA 07-32370 for construction under EA 07-3237U at the October 2022 Commission meeting.

In October 2022, the combined project received its CON phase allocation, and the contract was awarded on March 27, 2023. One of the final elements to be installed was pavement striping, scheduled for December 2025, however due to adverse weather conditions, including heavy rain and low temperatures, striping placement was delayed. This extended the original schedule for final inspection and delayed the creation of the final punch list items. All major punch list items have been completed except for ongoing striping, minor delays resulting from winter storms, and pedestrian curb ramp issues with the City of Ojai, which are anticipated to be quickly resolved. There is a concurrent time extension for project completion for EA 07-32370 under this same item on this month's Commission agenda.

Therefore, the Department is requesting a 2-month time extension to allow sufficient time to complete construction activities from March 31, 2026 to May 31, 2026.

Project Number: 6
Applicant: Department of Transportation
County: Ventura
District: 7
PPNO: 5014
EA: 32370
Route: 150
Allocation Amount: \$8,035,000
Phase: CON/CON Support
Allocation Date: 10/13/2022
Allocation Resolution: FP-22-22
Award Date: 03/27/2023
Number of Months Requested: 2 Months
Extended Deadline: 05/31/2026
Department Recommendation: Support

SHOPP Roadway Preservation project

The Department requests a 2-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction.

Project EA 07-32370 is located in Ojai and Mira Monte, from Burham Road to Gorham Road. The project will rehabilitate pavement by grinding and overlaying Hot Mix Asphalt (HMA), upgrade guardrail, and repair earthen ditch. This project was combined with EA 07-30670 for construction under EA 07-3237U at the October 2022 Commission meeting.

In October 2022, the combined project received its CON phase allocation, and the contract was awarded on March 27, 2023. The placement of the pavement striping was scheduled for December 2025, however due to adverse weather conditions, including heavy rain and low temperatures, striping placement was delayed. This extended the original schedule for final inspection and delayed the creation of the final punch list items. All major punch list items have been completed except for ongoing striping, minor delays resulting from winter storms, and pedestrian curb ramp issues with the City of Ojai, which are anticipated to be quickly resolved. There is a concurrent time extension for project completion for EA 07-30670 under this same item on this month's Commission agenda.

Therefore, the Department is requesting a 2-month time extension to allow sufficient time to complete construction activities from March 31, 2026 to May 31, 2026.

Project Number: 7
Applicant: Department of Transportation
County: Los Angeles
District: 7
PPNO: 5535
EA: 35730
Route: 5
Allocation Amount: \$28,059,000
Phase: CON/CON Support
Allocation Date: 08/18/2022
Allocation Resolution: FP-22-10
Award Date: 04/27/2023
Number of Months Requested: 2 Months
Extended Deadline: 06/30/2026
Department Recommendation: Support

SHOPP Roadway Preservation project

The Department requests a 2-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction.

The project will rehabilitate pavement using concrete slab replacement and overlay with HMA, retrofit overhead sign structures, upgrade drainage system, and upgrade pedestrian facilities. The project is located in Santa Fe Springs, Downey, and Commerce, from south of Route 5 to north of Atlantic Boulevard.

The contract was awarded on April 27, 2023, and approved contract status occurred on May 22, 2023. Several factors have contributed to the construction delays. The contract working days consist of 17 months of work, and additional time was needed due to multiple suspensions and changes. Three months passed between the contract award and the first working day in July 2023. The reason for the delayed start of construction was because of the contractor's request to have a deferred start, due to other state emergency work in the area which consisted of two high priority Director's Order projects. One project involved reconstruction of a damaged two-lane onramp to ensure pavement repair and drainage management. The second project involved the repair of a landslide-affected area, rebuilding damaged side slopes and cable net slope protection, and removing mud and debris to make drainage systems operational. Due to these emergency work projects, the contractor and Department agreed upon a mutual suspension for four months until November 2023.

An additional 7-month suspension occurred during the cold and wet winter of 2023–24, delaying critical path work involving slab replacement. This work resumed in April 2024. Subsequently, HMA paving resumed in May 2024 and was completed in November 2025. Striping was delayed by one month due to a change from thermoplastic to warranty tape and was completed in November 2025. Installation of the Midwest Guardrail System (MGS) was delayed three months starting in October 2025, because of conflicts with fiber optic lines and utilities requiring redesign

for some locations, which is expected to finish by March 2026. An additional two months will be needed to complete the asphalt concrete dike, traffic loops, and final punch list items.

Therefore, the Department is requesting a 2-month time extension to allow sufficient time to complete construction activities from April 30, 2026 to June 30, 2026.

Project Number: 8
Applicant: Department of Transportation
County: Orange
District: 12
PPNO: 2255
EA: 0P690
Route: 1
Allocation Amount: \$11,887,000
Phase: CON/CON Support
Allocation Date: 03/17/2022
Allocation Resolution: FP-21-58
Award Date: 04/20/2023
Number of Months Requested: 4 Months
Extended Deadline: 08/31/2026
Department Recommendation: Support

SHOPP Mandates project

The Department requests a 4-month time extension to complete the CON phase for the SHOPP Mandates project. The Department has experienced unexpected delays in completing construction.

The project is on Pacific Coast Highway SR 1 in the city of Laguna Beach, from 7th Avenue to Ruby Street. The project will upgrade existing curb ramps, sidewalks, and driveways to pedestrian facility standards. This project was combined with EA 12-0H151 for construction under EA 12-0P69U at the March 2023 Commission meeting.

The combined project was awarded in April 2023 and included 400 working days. The project is approximately 90 percent complete. Additional time is required to complete the project due to several factors. Recent heavy storm events helped identify areas with drainage issues. As a result, drainage improvements are needed to address pooling runoff caused by recent rain events. In addition, the installation of surveillance and detection systems has been delayed. To meet updated safety standards, the specifications had to be revised, which required changing vendors. This resulted in additional time for procurement and installation. Also, the installation of city-furnished handrails has been postponed due to manufacturing constraints and a 16-week lead time for fabrication and delivery before installation can begin. There is a concurrent time extension for project completion for EA 12-0H151 under this same item on this month's Commission agenda.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction activities from April 30, 2026 to August 31, 2026.

Project Number: 9
Applicant: Department of Transportation
County: Orange
District: 12
PPNO: 2246A
EA: 0H151
Route: 1
Allocation Amount: \$4,656,000
Phase: CON/CON Support
Allocation Date: 03/17/2022
Allocation Resolution: FP-21-60
Award Date: 04/20/2023
Number of Months Requested: 4 Months
Extended Deadline: 08/31/2026
Department Recommendation: Support

SHOPP Roadway Preservation project

The Department requests a 4-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction.

The project is on Pacific Coast Highway SR 1 in the city of Laguna Beach, from 7th Avenue to Ruby Street. The project will remove and replace pavement with Rubberized Hot Mix Asphalt. This project was combined with EA 12-0P690 for construction under EA 12-0P69U at the March 2023 Commission meeting.

In September 2023, construction began with 400 working days. The project is about 90 percent complete. Additional time is required to complete the project due to several factors. Drainage improvements are needed to address water pooling caused by recent rain events. The installation of surveillance and detection systems has been delayed. To meet updated safety standards, the specifications had to be revised, which required changing vendors. This resulted in additional time for procurement and installation. Also, the installation of city-furnished handrails has been postponed due to manufacturing constraints and a 16-week lead time for fabrication and delivery before installation can begin. There is a concurrent time extension for project completion for EA 12-0P690 under this same item on this month's Commission agenda.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction activities from April 30, 2026 to August 31, 2026.

Project Number: 10
Applicant: Department of Transportation
County: Orange
District: 12
PPNO: 3959
EA: 0R560
Route: Various
Allocation Amount: \$32,530,000
Phase: CON/CON Support
Allocation Date: 06/30/2022
Allocation Resolution: FP-21-91
Award Date: 04/12/2023
Number of Months Requested: 4 Months
Extended Deadline: 08/31/2026
Department Recommendation: Support

SHOPP Roadway Preservation project

The Department requests a 4-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction.

The project is located in the cities of Santa Ana, Tustin, Irvine, Costa Mesa, Laguna Niguel and Anaheim on various routes. The project will rehabilitate pavement by repairing damaged concrete slabs and replacing asphalt with rubberized asphalt at 16 connectors, 2 ramps, and 1 freeway segment.

Construction began in August 2023 and is approximately 90 percent complete. The requested time extension is necessary due to several factors. The Department executed a change order to revise the safety barrier design from MGS to a concrete barrier type at two locations, due to the presence of underground obstruction conflicts that were unable to be identified before construction. This design revision required additional safety review and concurrence, extending the approval process beyond the original schedule. In addition, weather-related impacts and traffic restrictions further affected construction progress, requiring additional construction working days. As a result, additional time is needed to complete the project.

Therefore, the Department is requesting a 4-month time extension to allow sufficient time to complete construction activities from April 30, 2026 to August 31, 2026.