

## MEMORANDUM

To: CHAIR AND COMMISSIONERS  
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: May 14-15, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8d.(7), Action Item

Prepared By: Dee Lam, Chief  
Division of Local Assistance

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT DEVELOPMENT  
EXPENDITURE FOR LOCALLY-ADMINISTERED ACTIVE TRANSPORTATION  
PROGRAM PROJECTS, OFF THE STATE HIGHWAY SYSTEM, PER ATP  
GUIDELINES  
WAIVER 26-79**

### **ISSUE:**

Should the California Transportation Commission (Commission) extend the period of project development expenditure for 10 locally-administered Active Transportation Program (ATP) projects, for the time periods as identified in the attachment?

### **RECOMMENDATION:**

The California Department of Transportation recommends that the Commission extend the period of project development expenditure for 10 locally-administered ATP projects, for the time periods as identified in the attachment.

### **BACKGROUND:**

In August and December 2023, and March, May, and June 2024, the Commission allocated \$5,089,000 for 10 locally-administered ATP projects. In accordance with ATP Guidelines (Guidelines), the deadline for expenditures for projects allocated in August and December 2023, and March, May, and June 2024 is June 30, 2026. The responsible agencies have been unable to complete the project components per the Timely Use of Funds (TUF) policy. The attachment describes the details of the projects and the explanations for the delay.

Current Guidelines, adopted by the Commission, stipulate that the funds programmed for all components of local grant projects are available for expenditure only until the end of the second fiscal year following the year of allocation. The Commission may approve a waiver to the TUF deadline, one-time only, for up to 12 months.

Attachment

**Time Extension/Waiver – Project Development Expenditure  
Active Transportation Program**

Project Number: 1  
Applicant: City of Arroyo Grande  
County: San Luis Obispo  
District: 05  
PPNO: 3123A  
Allocation Amount: \$648,000  
Remaining Balance: \$256,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 12/07/2023  
Allocation Resolution Number: FATP-2324-10  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

**Halcyon Road Complete Streets Project**

The City of Arroyo Grande (City) requests a 12-month time extension for the period of project development expenditure for the Plans, Specifications, and Estimate (PS&E) phase of the Halcyon Road Complete Streets Project. The City has experienced delays with project coordination.

The project proposes to construct a complete street along Halcyon Road including pedestrian and bicycle facilities, a roundabout and reducing road diet.

In May 2025, the Commission approved a 20-month project allocation time extension for the Construction (CON) and Construction Non-Infrastructure (CON-NI) phases of the project. This was due to constructability conflicts with the separate federally-funded Traffic Way Bridge Replacement Project (Bridge Project) already in progress. It was not possible to set up detour routes to construct both projects concurrently. The City adjusted the project schedule accordingly to ensure the final design reflects the most current Department standards and any changes. Additionally, the project area is adjacent to the hospital and its associated improvements, which are currently under design. Coordination has been required to ensure the two separate developments appropriately incorporate design considerations. The Bridge Project was completed in January 2026. The City is finalizing coordination efforts with the hospital and is advancing the Halcyon Road Complete Streets Project's pre-construction phases. The City is also expecting additional invoicing. The City needs additional time to continue coordination efforts, continuing invoicing, and address potential design and utility relocation modifications that may arise in the first year of construction. There is a concurrent project development expenditure time extension request for the Right of Way (RW) phase on this month's Commission agenda.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the PS&E phase from June 30, 2026 to June 30, 2027.

Project Number: 2  
Applicant: City of Arroyo Grande  
County: San Luis Obispo  
District: 05  
PPNO: 3123A  
Allocation Amount: \$656,000  
Remaining Balance: \$519,000  
Phase: Right of Way  
Allocation Date: 12/07/2023  
Allocation Resolution Number: FATP-2324-10  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Halcyon Road Complete Streets Project**

The City of Arroyo Grande (City) requests a 12-month time extension for the period of project development expenditure for the RW phase of the Halcyon Road Complete Streets Project. The City has experienced delays with project coordination.

The project proposes to construct a complete street along Halcyon Road including pedestrian and bicycle facilities, a roundabout and reducing road diet.

In May 2025, the Commission approved a 20-month project allocation time extension for the CON and CON-NI phases of the project. This was due to a conflicting Bridge Project already in progress. It was not possible to set up detour routes to construct both projects concurrently. The City adjusted the project schedule accordingly and slowed preparation of the PS&E for the Halcyon Complete Streets Project to ensure the final design reflects the most current Department standards. Additionally, the project area is adjacent to the hospital and its associated improvements, which are currently under design. Coordination has been required to ensure the two separate developments appropriately incorporate design considerations. Advancing plans too early, without this coordination, would risk rework and potential inconsistencies between the projects. The Bridge Project was completed in January 2026. The City is finalizing coordination efforts with the hospital and is advancing to the project's CON phase. The City needs additional time to continue invoicing and address potential roadway design and utility relocation modifications that may arise in the first year of construction. There is a concurrent project development expenditure time extension for the PS&E phase under this same item on this month's Commission agenda.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the RW phase from June 30, 2026 to June 30, 2027.

Project Number: 3  
Applicant: City of Coalinga  
County: Fresno  
District: 06  
PPNO: 7086  
Allocation Amount: \$51,000  
Remaining Balance: \$34,156  
Phase: Right of Way  
Allocation Date: 03/22/2024  
Allocation Resolution Number: FATP-2324-29  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Coalinga East Polk Street Bike/Ped Safety and Connectivity Initiative**

The City of Coalinga (City) requests a 12-month time extension for the period of project development expenditure for the RW phase of the Coalinga East Polk Street Bike/Ped Safety and Connectivity Initiative project. The City has experienced delays with easement acquisitions.

The project proposes to construct sidewalk gap closure segments, driveway approaches, curb ramps, pedestrian crossings, a Class III bikeway, and a Class I multi-use trail.

In late 2023, due to the project being funded with Federal Transportation Improvement Program monies, the City began coordination with the Department of Transportation (Department) on a cooperative agreement. In September 2024, the City met with the Department to discuss preparations of the cooperative agreement documents, a right of way extension, and a gap between the current and a Department proposed trail alignment. The intent was for the trail shoulder to align with a future curb and gutter on a planned highway extension so that the trail would function as the pedestrian path, eliminating the need for a future sidewalk. However, the right of way has not been purchased, the gap between the existing and future alignments would remain under private ownership, creating a complication for the cooperative agreement. The alignment of the proposed complete multi-use trail required further review as right of way and design activities were put on hold. In April 2026, the City decided to move forward with purchasing the gap and continue working towards finalizing the proposed cooperative agreement with the Department. The City needs additional time to complete the RW phase and finalize required agreements.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the RW phase from June 30, 2026 to June 30, 2027.

Project Number: 4  
Applicant: City of Visalia  
County: Tulare  
District: 06  
PPNO: 8023  
Allocation Amount: \$200,000  
Remaining Balance: \$130,103  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 05/17/2024  
Allocation Resolution Number: FATP-2324-33  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Houston Community Connectivity Project**

The City of Visalia (City) requests a 12-month time extension for the period of project development expenditure for the PS&E phase of the Houston Community Connectivity Project. The City has experienced delays with outside agency coordination.

The project proposes to construct protected bicycle lanes along Houston Avenue, Americans with Disabilities Act (ADA) compliant curb returns with bulb out configuration, and sidewalk construction.

During the design process, challenges emerged that could not be reasonably anticipated at the time of the grant application and must be addressed before design can be completed. Through design coordination with partner agencies, including the City Fire and Police Departments, questions were raised regarding vehicular operations and emergency vehicle access related to the proposed project enhancements. Subsequent design review identified potential conflicts between pedestrian movements and bicycle and vehicle turning operations, as well as concerns that the proposed lane narrowing could affect emergency vehicle access, particularly during peak traffic periods. The City anticipates six months to complete design evaluation and coordination and present the findings to the City Council. Additionally, another six months is needed to evaluate stakeholder feedback, refine the design, and prepare the final PS&E package.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the PS&E phase from June 30, 2026 to June 30, 2027.

Project Number: 5  
Applicant: Kern County  
County: Kern  
District: 06  
PPNO: 8027  
Allocation Amount: \$1,059,000  
Remaining Balance: \$597,295  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 06/28/2024  
Allocation Resolution Number: FATP-2324-35  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Norris Pedestrian and Railroad Safety Project**

Kern County (County) requests a 12-month time extension for the period of project development expenditure for the PS&E phase of the Norris Pedestrian and Railroad Safety Project. The County has experienced delays with railroad coordination.

The project proposes to construct sidewalks, lighted crosswalks, curb ramps, ramps, enhance existing crosswalks, and install flashing beacons.

The project requires an encroachment permit from two railroads, Union Pacific Railroad and San Joaquin Valley Railroad, for work within and adjacent to railroad right of way. The permit application has been under review for the past nine months. Full execution of the encroachment permit construction and maintenance agreement is required prior to completing RW certification and obtaining authorization to proceed to the construction contract phase. In addition, the project includes five separate right of way locations that require railroad coordination and review. The complexity of coordinating multiple access points, insurance requirements, review cycles, and approval processes has resulted in extended processing timelines beyond the County's control. There is a concurrent project allocation time extension for the CON phase on this month's Commission agenda.

Therefore, the County is requesting a 12-month time extension for the period of project development expenditure for the PS&E phase from June 30, 2026 to June 30, 2027.

Project Number: 6  
Applicant: City of Riverside  
County: Riverside  
District: 08  
PPNO: 1314  
Allocation Amount: \$1,134,000  
Remaining Balance: \$1,134,000  
Phase: Right of Way  
Allocation Date: 05/17/2024  
Allocation Resolution Number: FATP-2324-34  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Five Points Neighborhood Pedestrian Safety Improvements**

The City of Riverside (City) requests a 12-month time extension for the period of project development expenditure for the RW phase of the Five Points Neighborhood Pedestrian Safety Improvements project. The City has experienced delays with City right of way requirements.

The project proposes to construct a pedestrian plaza with removable bollards, sidewalk, and install in-pavement lighting.

The City has experienced delays related to modifying right of way requirements for City sidewalk projects. The City's General Plan Circulation Element identifies right of way widths between 66 and 80 feet within the project limits. Applying these requirements would significantly impact adjacent properties; requiring substantial acquisitions and relocation of private improvements. These impacts often lead to property owner opposition, which can delay projects and potentially trigger costly eminent domain proceedings or project cancellations. To mitigate impacts on property owners and to foster better support for City sidewalk projects, the City Public Works Department (Public Works) introduced a policy limiting right of way acquisitions to be located immediately behind the sidewalk. In the fall of 2024, Public Works began discussions with the City Utilities and Planning Divisions to gather input and address concerns about this new policy. These coordination efforts resulted in the decision to limit right of way acquisitions to be located one and a half feet behind the proposed sidewalk and to modify the curb alignment offset from the centerline on a case-by-case basis. The City Council approved the modified cross-sections in December 2025. The City can now proceed with the RW phase and anticipates completion by June 2027.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the RW phase from June 30, 2026 to June 30, 2027.

Project Number: 7  
Applicant: Tuolumne County  
County: Tuolumne  
District: 10  
PPNO: 3512  
Allocation Amount: \$147,000  
Remaining Balance: \$33,100  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 12/07/2023  
Allocation Resolution Number: FATP-2324-10  
Number of Months Requested: 8 Months  
Extended Deadline: 02/28/2027  
Department Recommendation: Support

### **Jamestown Community Connectivity**

Tuolumne County (County) requests an 8-month time extension for the period of project development expenditure for the PS&E phase of the Jamestown Community Connectivity project. The County is experiencing delays with utility replacements.

The project proposes to construct sidewalk, separated paths, curb and gutter, ADA improvements, and crosswalks.

In March 2026, the County was notified by the Tuolumne Utilities District (TUD) that improvements needed to be made, as part of their Capital Improvement Plan, to an existing waterline that is under the proposed new sidewalk as part of the Jamestown Community Connectivity Project. The current TUD infrastructure basemaps indicate the waterline is located in the roadway. However, after a field meeting, the County was informed that the actual location conflicts with the new proposed sidewalk. TUD will also need to replace the existing sewer lines and existing storm drainage culverts that are in proximity to each other. The project's design changes are needed to ensure the sidewalk improvements include drainage that is appropriate given the locations of TUDs improvements. Any shift in utility placement requires precise recalculation of these grades to maintain ADA compliance and property access. It is expected to take up to 12 months to complete the design and for the TUD improvements to be completed. The PS&E phase is currently at 65 percent plans. Additionally, the County will need to re-engage stakeholders, including residents and Jamestown Elementary School, as these utility and design changes are incorporated to ensure community engagement and safety. The safety of students at Jamestown Elementary School is the County's top priority. This project is critical to regional goals supported by the school administration, community groups, local tribal interests, and the County Transportation Council. There is a concurrent project development expenditure time extension for the RW phase and a

project allocation time extension amendment for the CON phase on this month's Commission agenda.

Therefore, the County is requesting an 8-month time extension for the period of project development expenditure for the PS&E phase from June 30, 2026 to February 28, 2027.

Project Number: 8  
Applicant: Tuolumne County  
County: Tuolumne  
District: 10  
PPNO: 3512  
Allocation Amount: \$140,000  
Remaining Balance: \$123,718  
Phase: Right of Way  
Allocation Date: 06/28/2024  
Allocation Resolution Number: FATP-2324-35  
Number of Months Requested: 8 Months  
Extended Deadline: 02/28/2027  
Department Recommendation: Support

**Jamestown Community Connectivity project**

Tuolumne County (County) requests an 8-month time extension for the period of project development expenditure for the RW phase of the Jamestown Community Connectivity project. The County is experiencing delays with utility replacements.

The project proposes to construct sidewalk, separated paths, curb and gutter, ADA improvements, and crosswalks.

In March 2026, the County was notified by the TUD that improvements needed to be made, as part of their Capital Improvement Plan, to an existing waterline that is under the proposed new sidewalk as part of the Jamestown Community Connectivity Project. The current TUD infrastructure basemaps indicate the waterline in the roadway. However, after a field meeting, the County was informed of the actual location conflicts with the new proposed sidewalk. TUD will also need to replace the existing sewer lines and existing storm drainage culverts that are in proximity to each other. The project's design changes are needed to ensure the drainage of sidewalk improvements is appropriate given the locations of TUDs improvements. Any shift in utility placement requires precise recalculation of these grades to maintain ADA compliance and property access. It is expected to take up to 12 months to complete the design and for the TUD improvements to be completed. Additionally, the County will need to re-engage stakeholders, including residents and Jamestown Elementary School, as these utility and design changes are incorporated to ensure community buy-in and safety. The safety of students at Jamestown Elementary School is the County's top priority. This project is critical to regional goals supported by the school administration, community groups, local tribal interests, and the County Transportation Council. There is a concurrent project development expenditure time extension for the PS&E phase and a project allocation time extension amendment for the CON phase on this month's Commission agenda.

Therefore, the County is requesting an 8-month time extension for the period of project development expenditure for the RW phase from June 30, 2026 to February 28, 2027.

Project Number: 9  
Applicant: City of Stockton  
County: San Joaquin  
District: 10  
PPNO: 3565  
Allocation Amount: \$389,000  
Remaining Balance: \$142,525  
Phase: Project Approval and Environmental Document  
Allocation Date: 08/17/2023  
Allocation Resolution Number: FATP-2324-03  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Alpine Pershing Mendocino Bicycle-Pedestrian Connectivity**

The City of Stockton (City) requests a 12-month time extension for the period of project development expenditure for the Project Approval and Environmental Document (PA&ED) phase of the Alpine Pershing Mendocino Bicycle-Pedestrian Connectivity project. The City has experienced delays with community outreach and engagement.

The project proposes to construct sidewalk gap closure segments, driveway approaches, curb ramps, pedestrian crossings, a Class III bikeway, and a Class I multi-use trail.

After the PA&ED phase allocation in August 2023, it was determined during public engagement, the project design details lacked strong community support and need to address community questions. To ensure effective engagement and responsible use of funds, the City deferred further outreach activities until the project design could be further refined. The City has advanced the PA&ED phase based on community feedback by developing two conceptual design alternatives. The remaining task for the project phase is completion of the public outreach meeting. The meeting was delayed, allowing the City to further evaluate the two conceptual alternatives and coordination. Additional evaluation is needed to determine a preferred alternative based on a formal public outreach meeting. The City anticipates advertising for professional consultant services in May 2026, complete consultant evaluation and selection by August 2026, and execute the consultant contract by November 2026. The City plans to hold the public outreach meeting prior to the completion of the 65 percent plans, once the two conceptual alternatives have been further refined for public review. The City needs additional time to advance design toward 65 percent plans to present to the public and complete the PA&ED phase.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the PA&ED phase from June 30, 2026 to June 30, 2027.

Project Number: 10  
Applicant: City of Buena Park  
County: Orange  
District: 12  
PPNO: 1316  
Allocation Amount: \$665,000  
Remaining Balance: \$501,000  
Phase: Plans, Specifications, and Estimate  
Allocation Date: 06/28/2024  
Allocation Resolution Number: FATP-2324-35  
Number of Months Requested: 12 Months  
Extended Deadline: 06/30/2027  
Department Recommendation: Support

### **Dale / Whitaker Complete Streets Project**

The City of Buena Park (City) requests a 12-month time extension for the period of project development expenditure for the PS&E phase of the Dale / Whitaker Complete Streets Project. The City has experienced delays with the coordination of a cooperative agreement.

The project proposes to install Class II and IV bikeways, continental crosswalks, enhanced pavement markings, traffic calming features, and upgraded bus stop amenities.

In June 2025, the Commission approved a 20-month project allocation time extension for the CON phase of the project. This was a result of significant delays the City has experienced in the design process due to the need to coordinate with the City of Fullerton, the Orange County Transportation Agency, Burlington Northern Santa Fe Railroad, and the Orange County Flood Control District to obtain necessary encroachment permits. The City is currently awaiting the Water Quality Management Plans and final potholing for the 90 percent plans, which is anticipated by August 2026. The City has been coordinating with adjacent jurisdictions and incorporating their comments in the final plans. In addition, coordination with Southern California Edison for utility adjustments and meter relocations is expected to be completed by October 2026. The City needs additional time for the remaining coordination and design to complete the PS&E phase.

Therefore, the City is requesting a 12-month time extension for the period of project development expenditure for the PS&E phase from June 30, 2026 to June 30, 2027.