

## MEMORANDUM

To: CHAIR AND COMMISSIONERS  
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: May 14-15, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.5e.(5), Action Item

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District 08 – Director

Subject: **SUPPLEMENTAL FUNDS ALLOCATION FOR AWARD OF A PREVIOUSLY VOTED PROJECT PPNO 3019S/EA 1G66U – SAN BERNARDINO COUNTY – STATE ROUTE 66 AND INTERSTATE 215 RESOLUTION FA-25-46**

### **ISSUE:**

Should the California Transportation Commission (Commission) approve the California Department of Transportation's (Department) request for an additional \$4,126,000 in Construction Capital for the State Highway Operation and Protection Program (SHOPP) Pavement Preservation and Bridge Rail Replacement and Upgrade project on State Route (SR) 66 and Interstate 215 (I-215), in San Bernardino County, to award the construction contract?

### **RECOMMENDATION:**

The Department recommends that the Commission approve the requested supplemental funds allocation for this SHOPP project.

### **PROJECT DESCRIPTION:**

This project is located on SR 66 and I-215 in the City of San Bernardino; on SR 66 from Pepper Avenue to H Street and at the Lytle Creek Channel Bridge (No. 54-0423), and on I-215 at the Little League Drive Overcrossing Bridge (No. 54-0553); in San Bernardino County. This project is a combination of two individual projects. The project will rehabilitate the pavement, add a concrete barrier separation and sidewalk, and upgrade bridge rail and pedestrian facilities, which was under project PPNO 3007P/EA 1G660; and upgrade bridge rails and widen bridges, which was under project PPNO 3007L/EA 1F400.

**FUNDING AND PROGRAMMING STATUS:**

This project (PPNO 3019S/EA 1G66U) is a combination of two projects that were programmed separately. In May 2020, the first project (PPNO 3007P/EA 1G660) was programmed for \$11,465,000 in Construction Capital and \$1,362,000 in Construction Support in the SHOPP for allocation in Fiscal Year 2023-24. In October 2020, the project was amended to increase Construction Capital to \$12,058,000 and Construction Support to \$1,576,000 to add sidewalk and curb ramps to close a gap. In October 2022, the project was amended again to increase Construction Capital to \$14,241,000 and Construction Support to \$3,043,000 to include a concrete barrier separation, upgrade bridge rail, and make safety improvements. In June 2024, the project requested an allocation time extension for the Construction phase. However, the request was deferred to the August 2024 Commission meeting and approved for nine months. In March 2025, the project received an allocation time extension amendment for 7 months (totaling 16 months) for the Construction phase. In October 2025, the project was allocated for \$16,871,000 in Construction Capital and \$3,606,000 in Construction Support.

In May 2020, the second project (PPNO 3007L/EA 1F400) was programmed for \$6,884,000 in Construction Capital and \$2,914,000 in Construction Support in the SHOPP for allocation in 2023-24. In June 2020, the project was amended to increase Construction Capital to \$9,090,000 to widen bridges and adjust drainage systems, and Construction Support to \$3,403,000 due to additional inspection work. In June 2024, the project requested an allocation time extension for the Construction phase. However, the request was deferred to the August 2024 Commission meeting and approved for nine months. In March 2025, the project received an allocation time extension amendment for 7 months (totaling 16 months) for the Construction phase. In October 2025, the project was allocated for \$10,769,000 in Construction Capital and \$4,033,000 in Construction Support.

The combined project (PPNO 3019S/EA 1G66U) has a total allocation of \$27,640,000 in Construction Capital and \$7,639,000 in Construction Support. In February 2026, bids were opened and the amount required to award to the lowest bidder exceeded the amount available from the allocated project and G-12 funds. Therefore, the Department is requesting supplemental funds in the amount of \$4,126,000 to award the construction contract. A concurrent award time extension for the Construction phase is on this month's Commission agenda.

**REASON FOR COST INCREASE:**

In November 2025, the Department advertised the contract and held bid opening in February 2026. The contract received 5 bids, of which the lowest bid is 14.2 percent above the Engineer's Estimate (EE). The remaining 4 bids range from 14.8 to 30.2 percent over the EE.

The cost increases on this project are largely attributed to the mobilization, modifying signal and lighting systems, structural concrete items, traffic control items, reinforced concrete pipe items, structure excavation, and temporary signal systems bid items. The EE accounted for the project's location, complexity, bridge structural work (widening three bridges), and coordination

with the Union Pacific Railroad during construction. Although the EE accounted for these factors and utilized recent bid results from similar projects, the bids came in higher than anticipated. As part of the bid analysis, the lowest bidder indicated that their bid factored in the project's size and complexity, material procurement, and personnel and equipment required to perform the work. The major unit price differences, between the EE and responsive bid, are related to the following bid items:

- Mobilization - 60 percent higher (\$1,015,000)
- Modifying Signal and Lighting Systems - 95 percent higher (\$855,000)
- Structural Concrete items - 140 percent higher (\$782,000)
- Traffic Control items - 305 percent higher (\$429,000)
- Reinforced Concrete Pipe items - 80 percent higher (\$393,000)
- Structure Excavation (Bridge) - 115 percent higher (\$344,000)
- Temporary Signal Systems - 330 percent higher (\$249,000)

In aggregate, these items amount to an increase of \$4,067,000 over the EE. The total request includes minor adjustments to other unit bid prices, supplemental work, Department furnished materials, and contingency.

The Department has determined that this request for supplemental funds is in the best interest of the State to be able to award this project to the lowest responsive bidder, avoid delays in implementing this important pavement preservation, bridge rail replacement, and upgrade pedestrian facilities project. This also avoids adding any extra costs to the Department if the project has to be repackaged and/or re-advertised. The Department has exercised all feasible measures to minimize costs in carrying out work related to this project and has determined that this request is well-supported and is the only viable alternative.

### **CONSEQUENCES:**

If this request for supplemental funds is not approved, the Department will not be able to address critical deficiencies of the existing roadway, bridges, pedestrian facilities, and roadside elements. To address all of the critical deficiencies, the project will be delayed and reprogrammed in a future SHOPP cycle, at a possible higher project cost.

### **FINANCIAL RESOLUTION:**

Resolved, that \$4,126,000 be allocated from the Budget Act of 2024, Budget Act Item 2660-302-0890 and Non-Budget Act Item 2660-802-3290 for Construction Capital, to provide funds to award the construction contract of this SHOPP project.

Attachment

**2.5 Highway Financial Matters**

Project #	Project Title	PPNO	State	State
Allocation Amount	Location	Program	Federal	Federal
Recipient	Project Description	Funding Year	Additional	Revised
RTPA/CTC	Project Support Expenditures	Item #	Amount by	Amount by
County		Fund Type	Fund Type	Fund Type
Dist-Co-Rte		Program Codes	Current Amount	Current Amount
Postmile		Project ID	by Fund Type	by Fund Type
		Adv Phase		
		EA		

**2.5e.(5) Supplemental Funds for Previously Voted Project Resolution FA-25-46**

1	In and near the city of San Bernardino, from Pepper Avenue to H Street and at Lytle Creek Channel Bridge No. 54-0423; also on Route 215 at Little League Drive Overcrossing Bridge No. 54-0533 (PM 14.9).	08-3019S SHOPP/2024-25 CONST		
\$4,126,000		302-3290 RMRA	\$1,235,000	\$1,235,000
Department of Transportation		302-0890 FTF	\$9,534,000	\$9,534,000
SBCTA	<u>Outcome/Outputs:</u> Rehabilitate pavement, add barrier separation, upgrade bridge rails, add sidewalk as a complete streets element, upgrade facilities to Americans with Disabilities Act (ADA) standards, widen bridges, and repair damaged pavement.	20.20.201.112		
San Bernardino		SHOPP/2017-18 CONST		
08-SBd-66		802-3290 RMRA	\$1,935,000	\$474,000
20.1/23.2		20.20.201.121		\$2,409,000
	Total revised amount \$31,766,000.			
	Supplemental funds are needed to award.	SHOPP/2024-25 CONST		
	CEQA - MND, 06/27/2022; Re-validation 06/25/2025	302-0890 FTF	\$14,936,000	\$3,652,000
	NEPA - CE, 06/27/2022; Re-validation 06/25/2025	20.20.201.121		\$18,588,000
	EA 1G660/PPNO 08-3007P combined with EA 1F400/PPNO 08-3007L for construction under EA 1G66U/Project ID 0821000054.	0821000054		
		4		
		1G66U		
	Future consideration of funding approved under Resolution E-22-74; August 2022.			
	As part of this request, the Department is requesting to extend the period of contract award an additional 3 beyond the 6-month deadline.			