

MEMORANDUM

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: June 25-26, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8c.(1), Action Item

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Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT COMPLETION FOR STATE-ADMINISTERED STATE HIGHWAY OPERATION AND PROTECTION PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP GUIDELINES WAIVER 26-97**

ISSUE:

Should the California Transportation Commission (Commission) extend the period of project completion for five State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

RECOMMENDATION:

The California Department of Transportation (Department) recommends that the Commission extend the period of project completion for five SHOPP projects, for the time periods as identified in the attachment.

BACKGROUND:

In August 2022, October 2022, December 2022, and May 2023, the Commission allocated \$82,295,000 in Construction Capital (CON/CON Support) for the attached five SHOPP project phases. These projects were awarded in January 2023, March 2023, June 2023, July 2023 and August 2023. In accordance with the SHOPP Guidelines (Guidelines), the deadlines to complete Construction Contract Acceptance for projects awarded in January 2023, March 2023, July 2023 and August 2023, are January 31, 2026, March 31, 2026, July 31, 2026 and August 31, 2026, respectively. Because the Department will not meet these deadlines, the Department is requesting time extensions to complete the CON phase. The attachment shows the details of the projects and the delays that have resulted in these time extension requests.

Current Guidelines stipulate that the agency implementing a project requests a time extension if the project is not completed within 36 months after award. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Time Extension/Waiver – Project Completion for
State Highway Operation and Protection Program**

Project Number: 1
Applicant: Department of Transportation
County: Lake
District: 01
PPNO: 3123
EA: 0H840
Route: 20
Allocation Amount: \$20,864,000
Phase: CON/CON Support
Allocation Date: 12/12/2022
Allocation Resolution: Safety Resolution G-03-10 Delegated Allocation
Award Date: 07/21/2023
Number of Months Requested: 6 Months
Extended Deadline: 01/31/2027
Department Recommendation: Support

SHOPP Collision Reduction project

The Department requests a 6-month time extension to complete the Construction (CON) phase for the SHOPP Collision Reduction project. The Department has experienced unexpected delays in completing construction.

The project is located near Upper Lake, from west of Irvine Avenue to east of Mid Lake Road. The project will improve safety by realigning a curve, widening shoulders, constructing retaining walls, replacing drainage systems, reconstructing roadways, and installing guardrail.

In December 2022, the project received its CON phase allocation, the contract was awarded in July 2023, and construction started in August 2023. The current deadline to complete construction is on July 31, 2026. However, project delays have moved the Construction Contract Acceptance (CCA) to December 2026.

In April 2025, a contract error identified that the schedule did not include the time needed for permanent erosion control establishment. The adjustments to the CCA deadline need an extension from December 2025 to December 2026, to allow for additional time and associated contract management work. The remaining CON phase funds are expected to be sufficient to reach the CCA milestone.

Therefore, the Department is requesting a 6-month time extension to allow sufficient time to complete construction activities from July 31, 2026 to January 31, 2027.

Project Number: 2
Applicant: Department of Transportation
County: Siskiyou
District: 02
PPNO: 3620
EA: 1H590
Route: 96
Allocation Amount: \$15,322,000
Phase: CON/CON Support
Allocation Date: 05/18/2023
Allocation Resolution: FP-22-69
Award Date: 08/07/2023
Number of Months Requested: 20 Months
Extended Deadline: 04/30/2028
Department Recommendation: Support

SHOPP Bridge Preservation project

The Department requests a 20-month time extension to complete the CON phase for the SHOPP Bridge Preservation project. The Department has experienced unexpected delays in completing construction.

The project is located near Happy Camp, from west of Gordons Ferry Road at Cade Creek, and near Seiad Valley at Portuguese Creek. The project will replace deteriorated large-diameter culverts with natural-bottom structures, reduce fish passage barriers, and adjust new approaches.

The need to adjust the construction schedule was identified to incorporate the plant establishment work into the schedule. This was an oversight and should have been accounted for at the time of the CON phase allocation. This project was awarded on August 7, 2023, and construction began on April 15, 2024, following a winter suspension. After the second winter season work suspension from February 10, 2025, to April 25, 2025, construction resumed. The project reached substantial completion in January 2026, and the two-year plant establishment period began on January 20, 2026.

The plant establishment period is currently estimated to be completed by February 1, 2028. This time extension request includes an additional two months to account for potential deficiencies or unsatisfactory progress that could delay the plant establishment completion date.

Therefore, the Department is requesting a 20-month time extension to allow sufficient time to complete construction activities from August 31, 2026 to April 30, 2028.

Project Number: 3
Applicant: Department of Transportation
County: Ventura
District: 07
PPNO: 5012
EA: 32270
Route: Various
Allocation Amount: \$7,642,000
Phase: CON/CON Support
Allocation Date: 08/18/2022
Allocation Resolution: FP-22-10
Award Date: 01/31/2023
Number of Months Requested: 6 Months
Extended Deadline: 01/31/2027
Department Recommendation: Support

SHOPP Mandates project

The Department requests a 6-month time extension to complete the CON phase for the SHOPP Mandates project. The Department has experienced unexpected delays in completing construction. At the time of allocation, the project received an additional 6 months beyond the 36-month Timely Use of Funds (TUF) deadline.

The project is located in Ventura County, at various locations, on Routes 1, 34, 101 and 150. The project will construct and install stormwater treatment Best Management Practices (BMPs) including biofiltration swales, Gross Solid Removal Devices (GSRD) and Austin Vault Sand Filters.

The current CON phase completion deadline is July 31, 2026, however additional time is needed to address several issues. During the installation of Rock Slope Protection (RSP), which is used to prevent erosion caused by flowing water, the design was adjusted to address field conditions and ensure proper compatibility with both existing and newly constructed systems. Some systems required extensive earthwork to expose drainage outlets and accommodate the RSP. The Department is currently coordinating with the contractor to determine an appropriate solution at some locations. Because this condition was not anticipated, additional field visits and strategic planning will be required, resulting in added time.

The Traffic Safety Unit (TSU) has requested protective measures for a GSRD, which is a trash removal device. A standard safety review which is conducted for all projects prior to reaching CCA, found a GSRD located inside a clear recovery zone within the roadway. This resulted in installing a permanent barrier to alleviate safety concerns. The TSU is coordinating internally within the Department to develop compliance measures, which is expected to result in a Contract Change Order (CCO), revised plans, and additional time for the contractor to complete the installation.

The project has also experienced delays due to the need to reevaluate the locations of GSRD's which are connected to Maintenance Vehicle Pullouts (MVPs) for maintenance purposes. The

need for a CCO was identified, to make field adjustments and slight design changes to one location that affected a GSRD and MVP to improve long-term maintenance. As a result, all other BMP and MVP locations were reevaluated and verified during construction.

In addition, a park owned by the County of Ventura (County), includes pervious pavement BMP work at various locations. One parking location designated for recreational vehicles by the County, had pavement damage caused by construction, which the contractor was required to repair. Due to a county parking requirement to reserve parking 90 days in advance, additional coordination efforts are needed to schedule the unplanned repairs.

Therefore, the Department is requesting a 6-month time extension to allow sufficient time to complete construction activities from July 31, 2026 to January 31, 2027.

Project Number: 4
Applicant: Department of Transportation
County: Ventura
District: 07
PPNO: 5018
EA: 32390
Route: 1
Allocation Amount: \$12,403,000
Phase: CON/CON Support
Allocation Date: 10/13/2022
Allocation Resolution: FP-22-22
Award Date: 03/27/2023
Number of Months Requested: 9 Months
Extended Deadline: 04/30/2027
Department Recommendation: Support

SHOPP Roadway Preservation project

The Department requests a 9-month time extension to complete the CON phase for the SHOPP Roadway Preservation project. The Department has experienced unexpected delays in completing construction. At the time of allocation, the project received an additional 4 months beyond the 36-month TUF deadline.

The project is located near the City of Ventura, from south of Ventura Overhead to Mobil Pier Road. The project will rehabilitate pavement by grinding and placing new hot mix asphalt, upgrade guardrail, replace signs, and restripe bike lanes and crosswalks.

This project was awarded in March 2023 and was originally approved for a 40-month construction period. The schedule established a CON phase completion date of July 2026. The Department anticipates a schedule shift of the CCA to April 2027 due to several unforeseen issues encountered during construction.

During construction, the project team identified multiple field and design conflicts that were not apparent during earlier phases. One significant challenge arose when an unexpected above-ground utility line was found at one of the work locations, which conflicted with proposed safety barrier guardrail placement. Protecting this utility in place required additional coordination and specialized design adjustments, which added time to the schedule.

In addition, a centerline roadway alignment error was discovered early in construction, affecting several locations where safety barriers were to be installed. Correcting this issue required redesigning multiple barrier locations and updating related features, including adjustments to the planned pedestrian beacon installations to ensure proper clearances and right-of-way compliance.

The project also experienced delays due to groundwater conditions encountered during initial drilling for the pedestrian beacon foundations. The water levels were higher than shown on the

contract plans, requiring added coordination with geotechnical staff and the contractor to modify the construction approach.

These unexpected issues have collectively delayed progress, and the remaining work includes installation of the pedestrian hybrid beacon, completion of barrier installations, vegetation control, lighting and electrical work, roadway signage, and final punch-list activities.

Given the cumulative impacts of these delays, extending the contract completion timeline to April 2027 is necessary to ensure all remaining work can be completed safely and in accordance with project requirements.

Therefore, the Department is requesting a 9-month time extension to allow sufficient time to complete construction activities from July 31, 2026 to April 30, 2027.

Project Number: 5
Applicant: Department of Transportation
County: San Bernardino
District: 08
PPNO: 3006U
EA: 1H390
Route: 15
Allocation Amount: \$26,064,000
Phase: CON/CON Support
Allocation Date: 08/18/2022
Allocation Resolution: FP-22-07
Award Date: 07/13/2023
Number of Months Requested: 6 Months
Extended Deadline: 02/29/2028
Department Recommendation: Support

SHOPP Mobility project

The Department requests a 6-month time extension to complete the CON phase for the SHOPP Mobility project. The Department has experienced unexpected delays in completing construction.

The project is located near Hesperia, south of Oak Hill Road to north of Ranchero Road, and from north of Cleghorn Road to south of Route 138 at the southbound Cajon Truck Facility. The project will construct a new southbound weigh station and truck safety inspection facility at Cajon Pass and close the existing southbound Cajon Truck Scale facility. The project received a 6-month award extension in March 2023.

The Department has encountered delays which affect key activities that determine the project's schedule. While the project continues to make strong overall progress, two major components will require more time than originally planned.

Switchgear installation, originally expected in November 2024, was not completed until February 2026 due to the complexity of the equipment and delays in receiving an acceptable submittal from the contractor. The bulletproof window system also experienced repeated submittal issues due to an incomplete and delayed contractor submittal for Departmental review, pushing its anticipated completion from October 2024 to July 2026.

The Department has worked to minimize these delays by accelerating review times and elevating concerns to ensure timely resubmittals. However, the window system still requires three to four months for procurement, followed by installation, inspection, testing, commissioning, and training. Because the facility is a weigh-in-motion station operated with the California Highway Patrol (CHP), additional coordination and testing with CHP will also be required before the system can be fully operational.

Aside from these delayed components, most of the remaining project elements are expected to be completed by the original CCA date in July 2026. The requested extension will allow the remaining critical and operational work to be completed properly to restore safety inspection facility functionality.

Therefore, the Department is requesting a 6-month time extension to allow sufficient time to complete construction activities from July 31, 2026 to January 31, 2027.