

MEMORANDUM

To: CHAIR AND COMMISSIONERS
CALIFORNIA TRANSPORTATION COMMISSION

CTC Meeting: October 15-16, 2026

From: STEVEN KECK, Chief Financial Officer

Reference Number: 2.8d.(1), Action Item

Prepared By: Jaime Espinoza, Chief (Acting)
Division of Financial Programming

Subject: **REQUEST TO EXTEND THE PERIOD OF PROJECT DEVELOPMENT
EXPENDITURE FOR STATE HIGHWAY OPERATION AND PROTECTION
PROGRAM PROJECTS, ON THE STATE HIGHWAY SYSTEM, PER SHOPP
GUIDELINES
WAIVER 26-193**

ISSUE:

Should the California Transportation Commission (Commission) extend the period of project development expenditure for six State Highway Operation and Protection Program (SHOPP) projects, for the time periods as identified in the attachment?

RECOMMENDATION:

The California Department of Transportation (Department) recommends that the Commission extend the period of project development expenditure for six SHOPP projects, for the time periods as identified in the attachment.

BACKGROUND:

In June 2019, October 2020, and October 2023, the Commission allocated \$4,837,000 in project development support for six SHOPP project phases listed in the attachment. In accordance with SHOPP Guidelines (Guidelines), the deadline to complete the Right of Way (RW) Support phase for the projects allocated in June 2019 and October 2020, is June 2025 and October 2026, respectively. The deadline to complete the Plans, Specifications, and Estimate (PS&E) phase for the project allocated in October 2023, is October 2026.

Current Guidelines stipulate that the implementing agency request an expenditure time extension if the project phase will not be completed within 72 months of allocation for the RW Support phase and 36 months for the PS&E phase. The Commission may approve waivers to the timely use of funds deadline, one-time only, for up to 20 months.

Attachment

**Time Extension/Waiver – Project Development Expenditure for
State Highway Operation and Protection Program**

Project Number: 1
Applicant: Department of Transportation
County: Glenn
District: 03
PPNO: 2633
EA: 3F060
Route: 162
Allocation Amount: \$1,400,000
Remaining Balance: \$36,000
Phase: Right of Way Support
Allocation Date: 06/26/2019
Allocation Resolution: FP-18-81
Number of Months Requested: 10 Months
Extended Deadline: 09/30/2027
Department Recommendation: Support

Bridge Seismic Restoration project

The Department requests a 10-month time extension for the period of project development expenditure for the Right of Way (RW) Support phase of the Bridge Seismic Restoration project. The Department experienced unexpected delays in completing this project's Capital Outlay Support (COS) phase.

This project is located near Butte City, from Route 45 to east of McDougall Street. The project proposes to replace the Sacramento River Bridge and Viaduct No. 11-0017 and reconstruct the east side roadway to conform with the new structure.

At the time of the RW Support allocation, an additional 17 months were approved for completion, extending the deadline to November 30, 2026. The current Construction Contract Acceptance (CCA) is scheduled for September 30, 2027, and RW Support needs are scheduled to arise through CCA. There were multiple unforeseen delays that occurred during construction. The removal of the existing bridge and construction of the new bridge took longer than anticipated because of the in-water work restrictions. High flows in the Sacramento River created hazardous conditions and large debris required the contractor to conduct protective work around the clock, prolonging the construction operations. In addition, intensive flows eroded the riverbank and destroyed the mitigation plantings, resulting in restarting the plant establishment period, which consequently extended the environmental compliance time window.

There is a need to manage activities including temporary easement adjustments, landowner coordination and last minute RW clarifications prior to CCA. To maintain uninterrupted project delivery, additional time is required to perform RW activities, to align with the CCA deadline in September 2027.

Therefore, the Department is requesting a 10-month time extension for the period of project development expenditure to allow enough time to complete the RW Support phase from November 30, 2026 to September 30, 2027.

Project Number: 2
Applicant: Department of Transportation
County: Marin
District: 04
PPNO: 1480A
EA: 1J960
Route: 1
Allocation Amount: \$418,000
Remaining Balance: \$5,694
Phase: Right of Way Support
Allocation Date: 10/21/2020
Allocation Resolution: FP-20-22
Number of Months Requested: 20 Months
Extended Deadline: 06/30/2028
Department Recommendation: Support

Pavement Preservation (CAPM) project

The Department requests a 20-month time extension for the period of project development expenditure for the RW Support phase of the Pavement Preservation (CAPM) project. The Department experienced unexpected delays in completing this project's COS phase.

This project is located near Point Reyes Station and Olema, from Olema Creek Bridge to north of Cypress Road; also near Tomales, from south of Tomales-Petaluma Road to south of Valley Ford Road. The project proposes to rehabilitate pavement, improve drainage, and upgrade facilities to the current standards.

The project experienced an unforeseen delay in completing the RW Certification, resulting in compressing the schedule for subsequent RW Support activities tied to the contract award followed by the start of construction. Several parcels were identified as high-risk for condemnation which contributed to delays during the acquisition process. As a result, a 14-month Construction and Construction Support time extension was approved in June 2022. This also shortened the RW expenditure period for the project.

The project was awarded in February 2024 with the start of construction expected soon after. However, the project experienced a 3-month delay due to an extended review and approval process for the Mitigation and Monitoring Plan and Habitat Mitigation and Monitoring Plan. These permit-related delays impacted the RW Support activities tied to active construction. In addition, a 5-month winter suspension was required due to unsuitable temperature for hot mix asphalt and rubberized hot mix asphalt placement. This prolonged the overall construction period, preventing RW Support activities until construction resumed and related tasks could be completed.

The Department is compressing remaining RW activities to align with the construction schedule. Currently, the CCA is scheduled for December 31, 2026, and the project end date is June 30, 2028. RW Support work will continue until closeout activities are completed and additional time is required to align RW Support with the construction completion schedule.

Therefore, the Department is requesting a 20-month time extension for the period of project development expenditure to allow enough time to complete the RW Support phase from October 31, 2026 to June 30, 2028.

Project Number: 3
Applicant: Department of Transportation
County: Solano
District: 04
PPNO: 2905C
EA: 4G873
Route: 80
Allocation Amount: \$20,000
Remaining Balance: \$7,000
Phase: Right of Way Support
Allocation Date: 10/21/2020
Allocation Resolution: FP-20-22
Number of Months Requested: 20 Months
Extended Deadline: 06/30/2028
Department Recommendation: Support

Bridge Scour Mitigation project

The Department requests a 20-month time extension for the period of project development expenditure for the RW Support phase of the Bridge Scour Mitigation project. The Department experienced unexpected delays in completing this project's COS phase.

This project is located near Fairfield, at Suisun Creek Bridge No. 23-0007. The project is landscape and biological mitigation for EA 04-4G872.

This project is a 4-year Plant Establishment Period (PEP) project and is required to fulfill the regulatory permit conditions for the bridge repair project at Suisun Creek (EA 04-4G872). One year of PEP was completed under the parent project and this project will complete the remaining PEP requirements, including re-vegetation and weed control. The project experienced delays due to environmental field conditions. In particular, recurring invasive and noxious weeds were identified at one location, triggering the need for replanting and extended monitoring required to remain in compliance with the environmental permit requirements. These unforeseen site conditions resulted in a delay in achieving CCA, which consequently impacted the RW Support activities that include coordination related to permit compliance, off-site mitigation reviews, environmental oversight, and incorporation of updated monitoring requirements.

The project end date has been adjusted to support the environmental compliance efforts, and align with remaining activities.

Therefore, the Department is requesting a 20-month time extension for the period of project development expenditure to allow enough time to complete the RW Support phase from October 31, 2026 to June 30, 2028.

Project Number: 4
Applicant: Department of Transportation
County: Alameda
District: 04
PPNO: 0064A
EA: 15500
Route: 80
Allocation Amount: \$121,000
Remaining Balance: \$17,000
Phase: Right of Way Support
Allocation Date: 10/21/2020
Allocation Resolution: FP-20-22
Number of Months Requested: 20 Months
Extended Deadline: 06/30/2028
Department Recommendation: Support

Transportation Management Systems project

The Department requests a 20-month time extension for the period of project development expenditure for the RW Support phase of the Transportation Management Systems project. The Department experienced unexpected delays in completing this project's COS phase.

The project is in Alameda, Contra Costa, and Solano Counties, on Routes 80, 580, and 980 at various locations; also on local streets from Route 980 to the District 4 Transportation Management Center. The project proposes to install fiber optic cable and install and upgrade Transportation Management System (TMS) elements.

This project experienced delays in the Plans, Specifications, and Estimate phase due to railroad permit approvals, resulting in extending the Ready-to-List milestone to November 2024. In addition, bid inquiries triggered additional addenda, delaying the bid opening to August 2025 followed by a late start of construction in January 2026. This had a direct effect on the RW Support phase. Railroad and utility conflicts were unknown risks documented in the project risk register and the Department continues to work diligently to mitigate the impacts of these risk events as much as possible.

Currently, the CCA is scheduled for the end of August 2028, and coordination is anticipated during field installation. RW Support is necessary to negotiate resolutions involving property rights, access, and facility adjustments. To ensure the project is delivered without disruption, the RW Support phase needs to be aligned with the construction schedule.

Therefore, the Department is requesting a 20-month time extension for the period of project development expenditure to allow enough time to complete the RW Support phase from October 31, 2026 to June 30, 2028.

Project Number: 5
Applicant: Department of Transportation
County: Los Angeles
District: 07
PPNO: 4704
EA: 30160
Route: 91
Allocation Amount: \$175,000
Remaining Balance: \$5,000
Phase: Right of Way Support
Allocation Date: 10/21/2020
Allocation Resolution: FP-20-22
Number of Months Requested: 12 Months
Extended Deadline: 10/31/2027
Department Recommendation: Support

Bridge Seismic Restoration project

The Department requests a 12-month time extension for the period of project development expenditure for the RW Support phase of the Bridge Seismic Restoration project. The Department experienced unexpected delays in completing this project's COS phase.

This project is located in Compton, at Compton Creek Bridge Overhead and offramp No. 53-2235 and No. 53-2237S; also in Long Beach, on Routes 710 and 110, at Harbor Scenic Drive Overhead No. 53-2934 and Gaffy Street Bridge No. 53-0397Y. The project proposes bridge seismic retrofit and bridge rail upgrade.

The project was awarded in July 2024, and CCA is scheduled for July 2027. There is one parcel undergoing a dispute over compensation. This case involves 17 property owners. The Department has been working closely with them and ten have been cleared. Other owners took longer than expected to respond and requested time extensions to review offer packages and brought up concerns late in the process. In addition, coordination with multiple family members resulted in slow negotiations, and additional legal reviews were required. These issues added time to the RW Support phase beyond what was originally anticipated. Additional time is needed for the RW Support activities to be completed thoroughly, to minimize project risk and support on-time delivery of the overall project.

Therefore, the Department is requesting a 12-month time extension for the period of project development expenditure to allow enough time to complete the RW Support phase from October 31, 2026 to October 31, 2027.

Project Number: 6
Applicant: Department of Transportation
County: Riverside
District: 08
PPNO: 3015L
EA: 1L170
Route: 215
Allocation Amount: \$2,703,000
Remaining Balance: \$30,000
Phase: Plans, Specifications, and Estimate
Allocation Date: 10/19/2023
Allocation Resolution: FP-23-39
Number of Months Requested: 5 Months
Extended Deadline: 03/31/2027
Department Recommendation: Support

Pavement Rehabilitation (CAPM) project

The Department requests a 5-month time extension for the period of project development expenditure for the PS&E phase of the Pavement Rehabilitation (CAPM) project. The Department experienced unexpected delays in completing this project's preconstruction phase.

This project is located in and near the city of Riverside, from north of Ramona Expressway to south of Martin Luther King Boulevard. The project proposes to rehabilitate pavement, upgrade guardrail and TMS elements, replace roadside sign panels, and upgrade facilities to current standards.

The project achieved the Ready-to-List milestone in October 2025. However, allocation for construction experienced an unforeseen delay and was ultimately approved in June 2026. This delay impacts the award schedule that includes advertisement, bid opening, and contract award.

The Department plans to advertise the project in October 2026 followed by contract award in December 2026 and the final approval by March 2027. Additional time is needed to complete the pre-award processes including advertisement, bid opening, evaluation, award, and all legal requirements prior to the final approval.

Therefore, the Department is requesting a 5-month time extension for the period of project development expenditure to allow enough time to complete the PS&E phase from October 31, 2026 to March 31, 2027.